

**REGULAR MEETING OF FEBRUARY 3, 2020**

Regular Meeting of the City Council was held in the City Council Chamber, Room 219, City Hall, on Monday evening, February 3, 2020.

CALL TO ORDER

Council President James Walsh called the meeting to order at 7:30 o'clock p.m.

CALL OF THE ROLL

City Clerk Alan Agnelli called the Roll of Members. Eleven (11) Councillors were present including President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros.

OPENING PRAYER

President Walsh led the Council in reciting the Opening Prayer.

PLEDGE OF ALLEGIANCE

President Walsh led the Council in reciting the "Pledge of Allegiance".

OPEN MEETING RECORDING & PUBLIC RECORDS ANNOUNCEMENT

President Walsh announced to the assembly that the Open Meeting Recording and Public Records Announcement is posted at the entrance to the Chamber, and that any person planning to record the meeting by any means should identify themselves.

READING & ACCEPTANCE OF MINUTES

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to waive reading and to accept the Minutes of the January 21, 2020 Special Meeting, Public Hearing, and the Regular Meeting, as printed.

COMMUNICATIONS FROM THE MAYOR**APPOINTMENTS**

#10244

Reporting for the Finance Committee, Councillor Elizabeth Kazinskas informed the Council that the Committee voted to recommend confirmation of Mr. Knudsen's reappointment.

REGULAR MEETING OF FEBRUARY 3, 2020

On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor George Tyros, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to confirm the following Appointment received from the Mayor:

ERIC KNUDSEN to the position of **MEMBER, DISABILITY COMMISSION**, for the term expiring January 15, 2023.

PETITIONS, APPLICATIONS, COMMUNICATIONS, ETC.

#10245

Councillor Ronald Cormier stated that the Council has come to respect and admire City Auditor John Richard, who is completing the requirements for certification for the position and “has done a marvelous job” during his three years. He said that the City experienced “dire times” prior to Mr. Richard’s term and that Mr. Richard “has turned the department around.” “And,” he said, “Particularly due to the fact that the City has an interim Mayor and municipal budgets must be prepared, his position has become even more important.” Councillor Cormier then nominated John Richard for re-election to the position of City Auditor.

Councillor Elizabeth Kazinskas seconded the nomination.

There being no further nominations, President Walsh called for a motion to close nominations.

On a motion by Councillor Nathan Boudreau and seconded by Councillor James Boone, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to close nominations.

On call of the Roll:

Councillor James Boone voting for JOHN RICHARD
Councillor Nathan Boudreau voting for JOHN RICHARD
Councillor Craig Cormier voting for JOHN RICHARD
Councillor Ronald Cormier voting for JOHN RICHARD
Councillor Aleksander Dernalowicz voting for JOHN RICHARD
Councillor Scott Joseph Graves voting for JOHN RICHARD
Councillor Karen Hardern voting for JOHN RICHARD
Councillor Judy Mack voting for JOHN RICHARD
Councillor Elizabeth Kazinskas voting for JOHN RICHARD
Councillor George Tyros voting for JOHN RICHARD
President James Walsh voting for JOHN RICHARD

REGULAR MEETING OF FEBRUARY 3, 2020

Having received eleven (11) votes, John Richard was declared unanimously elected City Auditor for the term expiring February 3, 2023.

Worcester, ss.

February 4, 2020

Then personally appeared **JOHN RICHARD** and made oath that he would faithfully and impartially perform the duties of **CITY AUDITOR** according to law and the best of his abilities.

Before me,
/s/ Alan L. Agnelli, City Clerk

#10246

Reporting for the Finance Committee, Councillor Elizabeth Kazinskas informed the Council that both positions are part-time, would not exceed forty hours per week, and which exemptions have been authorized in the past under similar circumstances. She added that the Committee voted to recommend that the Measure be adopted.

On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor Ronald Cormier, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adopt the following Measure:

APPROVAL OF EXEMPTION PURSUANT TO G.L. C.268A, §20(b)
FINANCIAL INTEREST OF BRADLEY J. FUCILE
CONTRACT FOR PARKING METER CLERK SERVICES

VOTED: To approve an Exemption pursuant to G.L. C. 268A, §20(b) in the Matter of a Financial Interest by Bradley J. Fucile for a Contract for Parking Meter Clerk Services.

Presented to the Acting Mayor for Approval – February 4, 2020

Approved – February 4, 2020

JAMES M. WALSH, Acting Mayor

#10247

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to direct the City Clerk to arrange a Joint Convention with the Gardner School Committee for the purpose of appointing a Gardner resident to the Montachusett Regional Vocational Technical School District Committee.

REGULAR MEETING OF FEBRUARY 3, 2020

#10248

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to place on file a *Notice from the Gardner Contributory Retirement Board relative to a meeting on March 26, 2020 to consider granting a cost-of-living adjustment to retirees and survivors* and that any Councillor who may wish to attend the meeting may do so.

REPORTS OF STANDING COMMITTEES**PUBLIC SAFETY COMMITTEE****#10216**

Councillor Craig Cormier, Chairman of the Public Safety Committee, reported that the Committee recently met with the Director of Public Health concerning the proposed Ordinance to raise program fees and that the Committee sought other options, so that more time is needed.

There being no objections, the Public Safety Committee was granted more time to study and report on the following Ordinance:

AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 560 THEREOF, ENTITLED "SOLID WASTE," TO CHANGE THE FEE FOR SOLID WASTE COLLECTION.

Be it ordained by the City Council of the City of Gardner as follows:

Section 1. Section 560-3 of the Code of the City of Gardner, is hereby amended by striking the sentence: "The annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$200 per apartment unit per building, effective July 1, 2013," and by inserting in place thereof, the sentence: "Effective July 1, 2020, the annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$230 per household and each unit of apartment buildings containing eight or fewer units in the City.

Section 2. Effective date.

This ordinance shall become effective upon passage and publication as required by law.

PUBLIC WELFARE COMMITTEE**#10207**

Councillor Scott Graves, Chairman of the Public Welfare Committee, reported that the Planning Board submitted its Report to the City Council during the day and that they recommended changes to the proposed Ordinance based on recommendations that were

REGULAR MEETING OF FEBRUARY 3, 2020

offered by Chris Pera at the Joint Hearing. He suggested that the Committee seek more time in order to study the proposed changes and to report back to the City Council at a later date.

There being no objections, the Public Welfare Committee was granted more time to study and report on the following Ordinance:

AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 675 THEREOF, ENTITLED "ZONING," TO REVISE ARTICLE VI, DENSITY AND DIMENSIONAL REGULATIONS, AND ARTICLE X, SUPPLEMENTAL REGULATIONS.

Be it ordained by the City Council of the City of Gardner, as follows:

Section 1. Section 675–610. General Requirements, Section F, of the Code of the City of Gardner, is amended by deleting and repealing Section F in its entirety and inserting in place thereof, the following:

Within an area formed by the side lines of intersecting streets and a line joining points on such lines 30 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 feet and a height of eight feet above the plane through their street grades.

Section 2. Section 675–1050. Fences and hedgerows, is hereby amended by deleting and repealing Section 675-1050 in its entirety and inserting in place thereof, the following:

Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 3 feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 30 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the streets shall not be allowed to block vision over 3 feet above the street grade for a distance of 15 feet along driveways immediate in location.

Section 3. This Ordinance shall become effective upon passage and publication as required by law. Any claims of invalidity by reason of any defect in the procedure of adoption may only be made ninety days after the posting or the second publication.

FINANCE COMMITTEE

#10237

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Committee is awaiting additional information; therefore, more time is needed.



REGULAR MEETING OF FEBRUARY 3, 2020

There being no objections, the Finance Committee was granted more time to study and report on *An Ordinance Amending the Code of the City of Gardner, Chapter 171 Thereof, Entitled "Personnel" to Change Article IX. Vacations for City Officers and Employees, Section 171-36, Other full-time officers and employees; and, by adding new Section 171-37 (a) Conservation/Planning Agent, providing for additional vacation leave to the Finance Committee for study and report.*

#10238

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Committee is awaiting additional information; therefore, it is seeking more time.

There being no objections, the Finance Committee was granted more time to study and report on *An Ordinance Amending the Code of the City of Gardner, Chapter 171 Thereof, Entitled "Personnel" to change Article XIII. Department Head Benefit Time and Longevity Pay, Section 171-53, Vacation, providing for additional vacation leave to the Finance Committee for study and report.*

COMMITTEE OF THE WHOLE

#10240

On a motion by Councillor Ronald Cormier and seconded by Councillor Judy Mack, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adopt the following Resolution:

FY 2020 COMMUNITY DEVELOPMENT BLOCK GRANT

Mini-Entitlement Plan

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GARDNER AS FOLLOWS:

WHEREAS, the City council has reviewed the proposals prepared by the Department of Community Development and Planning for inclusion within the FY 2020 Community Development Block Grant (CDBG) Mini-Entitlement Plan; and

WHEREAS, the CDBG proposals seek funding for support of public social services, demolition, infrastructure repair and upgrade, economic development, rehabilitation, planning and design, and associated administrative costs; and

WHEREAS, the activities proposed within the FY 2020 CDBG Mini-Entitlement Plan meet the priorities identified within the City's 2018-2021 Community Development Strategy, and the 2004 Community Development Plan; and

**REGULAR MEETING OF FEBRUARY 3, 2020**

WHEREAS, the City does not possess the bonding capacity or have the availability of funds to appropriate from its general budget to undertake such projects and reliance upon grant funds is required; and

WHEREAS, the City Council supports each of the activities as being consistent with the City's goal of promoting quality programs for its citizens;

NOW THEREFORE, the City Council hereby extends its support of each proposed activity and endorses the City's FY 2020 CDBG Mini-Entitlement Plan to be submitted to the Commonwealth of Massachusetts, Department of Housing and Community Development.

Presented to the Acting Mayor for Approval – February 4, 2020

Approved – February 4, 2020

JAMES M. WALSH, Acting Mayor

UNFINISHED BUSINESS AND MATTERS FOR RECONSIDERATION**#10207**

The Planning Board filed its Final Report with the City Council; therefore, *An Ordinance to Amend the Code of the City of Gardner, Chapter 675 Thereof, Entitled "Zoning," to Amend Section 675-610, General Requirements, Sec. F and Section 675-1050, Fences and Hedgerows* will remain on the Calendar with the Public Welfare Committee until the Committee files its report with the City Council.

NEW BUSINESS

On a motion by Councillor James Boone and seconded by Councillor Aleksander Dernalowicz, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to consider New Business.

ANNOUNCEMENTS and COMMENTARY

Councillor James Boone informed the Council that his term as a member of the Montachusett Regional Vocational Technical School District Committee expired and that he is interested in being reappointed.

Councillor Judy Mack congratulated Gardner High School Counselor Karen McCrillis who was named the *2020 School Counselor of the Year* in the Commonwealth and added that Ms. McCrillis's award is also a great honor for the City of Gardner.



REGULAR MEETING OF FEBRUARY 3, 2020

Councillor George Tyros expressed his appreciation to the Gardner Fire Department for its recent exhibition of the City's newest Fire engine.

Council President James Walsh informed the Council that "he survived his first week and a half in his dual role" [Acting Mayor and Council President] and thanked the City's employees for their encouragement and support during the time.

Council President James Walsh also informed the Council that he will be filing an Order for an appropriation for the next Council meeting for the City's share of the PARC Grant for the recreational development off Leo Drive. On the City's Free Cash plan, he said, former Mayor Hawke listed \$190,000 as the City's share of the project; however, it appears that the amount is now \$175,000. Funds for the design phase must be spent by June 1 and that the project is ready to start, so the appropriation meets the criteria for action by the Acting Mayor, he added.

CLOSING PRAYER

President Walsh led the Council in the Closing Prayer.

ADJOURNMENT

On a motion by Councillor Nathan Boudreau and seconded by Councillor Aleksander Dernalowicz, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adjourn at 7:45 p.m.

Accepted by the City Council: *February 18, 2020*



City of Gardner, Massachusetts
Office of the City Council

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CALENDAR FOR THE MEETING

of

MONDAY, FEBRUARY 3, 2020

COUNCIL CHAMBER

7:30 P.M.

**ORDER OF BUSINESS**

**I. CALL TO ORDER**

**II. CALL OF THE ROLL OF COUNCILLORS**

**III. OPENING PRAYER**

**IV. PLEDGE OF ALLEGIANCE**

**V. ANNOUNCEMENT OF OPEN MEETING RECORDINGS**

Any person may make a video or audio recording of an open session of a meeting, or may transmit the meeting through any medium, subject to reasonable requirements of the chair as to the number, placement and operation of equipment used so as not to interfere with the conduct of the meeting. Any person intending to make such recording shall notify the Chair forthwith. All documents and exhibits used or referenced at the meeting must be submitted in duplicate to the City Clerk, as they become part of the Meeting Minutes.

**VI. READING OF MINUTES OF PRIOR MEETING(S)**

Reading and Approval of the Minutes of the January 21, 2020 Special Meeting, Public Hearing, and the Regular Meeting.

**VII. PUBLIC HEARINGS**

**VIII. COMMUNICATIONS FROM THE MAYOR**

**APPOINTMENT**

**10244** – A Measure Confirming the Mayor's Appointment of Eric Knudsen to the position of Member, Disability Commission, for term expiring 1/15/2023 (*Finance Committee*).

**IX. PETITIONS, APPLICATIONS, COMMUNICATIONS, ETC.**

**10245** – Election of the City Auditor (*Finance Committee*).

**10246** – A Measure Relative to a Financial Interest under G.L. Chapter 268A, § 20(b) in the Matter of Bradley J. Fucile, Data Collector, for a Contract for Parking Meter Clerk Services (*Finance Committee*).

**10247** – Scheduling a Joint Convention with the Gardner School Committee to Appoint a Gardner Representative/Member to the Montachusett Regional Vocational Technical School District Committee.

**10248** – A Notice from the Gardner Contributory Retirement Board relative to a meeting to grant a cost-of-living adjustment to retirees and survivors.

## **X. REPORTS OF STANDING COMMITTEES**

### **PUBLIC SAFETY COMMITTEE**

**10216**–An Ordinance to Amend the Code of the City of Gardner, Chapter 560 Thereof, Entitled “Solid Waste,” to Change Solid Waste Program Fees *(In City Council and Referred to Public Safety, 12/2/2019).*

## **X. REPORTS OF STANDING COMMITTEES**

### **PUBLIC WELFARE COMMITTEE**

**10207**–An Ordinance to Amend the Code of the City of Gardner, Chapter 675 Thereof, Entitled “Zoning,” to Amend Section 675-610, General Requirements, Sec. F and Section 675-1050, Fences and Hedgerows *(In City Council and Referred to Public Welfare, 11/18/2019).*

### **FINANCE COMMITTEE**

**10237**–An Ordinance Amending the Code of the City of Gardner, Chapter 171 Thereof, Entitled “Personnel” to Change Article IX. Vacations for City Officers and Employees, Section 171-36, Other full-time officers and employees; and, by adding new Section 171-37 (a) Conservation/Planning Agent, providing for additional vacation leave *(In City Council and Referred to Finance, 1/21/2020).*

**10238**–An Ordinance Amending the Code of the City of Gardner, Chapter 171 Thereof, Entitled “Personnel” to change Article XIII. Department Head Benefit Time and Longevity Pay, Section 171-53, Vacation, providing for additional vacation leave *(In City Council and Referred to Finance, 1/21/2020).*

### **COUNCIL AS COMMITTEE OF THE WHOLE**

**10240**–A Measure Authorizing the FY2020 Community Development Block Grant Mini-Entitlement Plan *(In City Council and Referred to the Council as Committee of the Whole, 1/21/2020).*

## **XI. UNFINISHED BUSINESS AND MATTERS FOR RECONSIDERATION**

**10207**–An Ordinance to Amend the Code of the City of Gardner, Chapter 675 Thereof, Entitled “Zoning,” to Amend Section 675-610, General Requirements, Sec. F and Section 675-1050, Fences and Hedgerows *(In City Council; Referred to the Planning Board for Report; and, Ordered to Joint Hearing, 11/18/2019; Hearing, 1/21/2020; Planning Board Final Report pending).*

## **XII. NEW BUSINESS**

## **XIII. CLOSING PRAYER**

## **XIV. ADJOURNMENT**

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Items listed on the Council Calendar are those reasonably anticipated by the Council President to be discussed at the meeting. Not all items listed may in fact be discussed and other items not listed may also be brought up for discussion to the extent permitted by law.

JOINT PUBLIC HEARING OF JANUARY 21, 2020

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Tuesday evening, January 21, 2020. Joint Public Hearing of the City Council and Planning Board held in the City Council Chamber, Room 219, City Hall.

**CALL TO ORDER**

Council President James Walsh called the Public Hearing to order at 7:00 o'clock p.m.

**ATTENDANCE**

Eleven (11) Councillors were present including President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros.

Five (5) Planning Board Members were present including Robert Bettez, Sr., Paul Cormier, Stephen Cormier, Mark Schafron and Robert Swartz.

President James Walsh read aloud the Public Hearing Notice, as follows:

CITY OF GARDNER  
NOTICE OF JOINT PUBLIC HEARING  
ZONING AMENDMENTS

Pursuant to G.L. c. 40A, § 5, notice is hereby given that the City Council and Planning Board will conduct a Joint Public Hearing on Tuesday, January 21, 2020 at 7:00 P.M. in the City Council Chamber, Room 219, City Hall, 95 Pleasant Street, Gardner, to consider amending the Code of the City of Gardner, Section 675–610. General Requirements, Section F and Section 675–1050. Fences and hedgerows. The proposed Amendment is available for viewing in the City Clerk's Office, the Department of Community Development & Planning (DCDP), or on the City Council's webpage – [www.gardner-ma.gov/324/City-Council](http://www.gardner-ma.gov/324/City-Council) under *Informational Documents*. All persons interested in this matter and desire to offer testimony are invited to attend the hearing.

ALAN L. AGNELLI  
CITY CLERK

Community Development and Planning Director Trevor Beauregard, testifying on behalf of the Planning Board, stated that in October, 2019, Building Commissioner Roland Jean brought several inconsistencies in the Zoning Code to the Planning Board's attention, specifically Section 675–610. General Requirements, Section F and Section 675–1050. Fences and hedgerows. He noted that under Section 675–610. General Requirements, Section F, the Diagram shows 30 feet, but the narrative lists 15 feet, so the Building Commissioner and the DPW Director recommend 30 feet to maintain consistency. The Section also reads "20 feet", so the Planning Board recommends that it read "30 feet." Continuing, he stated that there is an inconsistency in Section 675–1050. Fences and hedgerows – where one reads 2½ feet, another 3½ feet. The Planning Board recommends 3 feet for consistency. Also, the Planning

JOINT PUBLIC HEARING OF JANUARY 21, 2020

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Board recommends that the word “street” be inserted instead of “curb” for consistency, since all streets do not have curbs.

President Walsh thrice called for persons wishing to testify in favor of the proposed Ordinance amendment.

There being none, he called for persons wishing to testify in opposition to the proposed Ordinance amendment.

Christopher Pera, 24 Lovewell Street, Gardner, a Registered Professional Land Surveyor (MA), provided the following Summary of his comments made in support and opposition to the proposed zoning amendment:

1. Definition of Street Line

As a clarification with regards to the City Ordinance to be changed, the term “side line” as mentioned in Section 675-610, Section F, is not defined in the Definition section of the Zoning Code (Section 675-210), but such term is often synonymous with ‘street line,” which is defined in the Zoning Code and refers to the property boundary or edge of the public right-of-way of the street. This definition is inconsistent with the diagram referencing the sight triangle (or Intersection Clearance Zone as shown on the diagram) within the Zoning Code. Said diagram shows point of reference with regards to measurements made as being the face of the curb, or edge of the traveled way assuming no curb is present. This reference line makes practical sense for two reasons.

First being that the line of sight for traffic safety is related to approaching vehicles within the traveled way, and not necessarily associated with property lines. Property lines can vary widely based on the width of the right-of-way and the varied location and width of the traveled way. As an example, most currently designed right-of-ways have a width of 50 feet for public/private access and utilities. In accordance with Gardner’s Subdivision Rules and Regulations, Section 6.1.3 regarding Street Width, the standard pavement width for minor streets is 28 feet. If the pavement were centered with the right-of-way, which is not always the case, this would allow for an 11 foot strip of grass and/or sidewalk area from the edge of the traveled way to the property line. If the proposed 30 foot sight triangle were to be from the “side line” or property line, this would place the sight clearance zone well into the private portion of the abutting lot.

Second would be that determination of the sight triangle based on the edge of the traveled way is much more simplistic, as the edge of traveled way can easily be seen and determined without the need to determine the edge of the right-of-way by a Registered Land Surveyor, as required in the Commonwealth of Massachusetts.

I would therefore recommend that the proposed change to the ordinance remove the term “side lines” and change such term to “edge of the traveled way.”

JOINT PUBLIC HEARING OF JANUARY 21, 2020

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## 2. Sight Triangle Distance Change

According to the American Association of State Highway and Transportation Officials (AASHTO) publication "A Policy on Geometric Designs of Highways and Streets (2011 ed.)" (often referred to as the "Green Book"), there are two types of sight triangles commonly used at intersections, approach sight triangles and departure sight triangles. Approach sight triangles allow a driver in a moving vehicle sufficient time to slow or stop at an intersection without traffic control, a stop or yield. Departure sight triangles allow a stopped driver at an intersection to see oncoming traffic before entering the intersection.

While not having performed or seen a traffic study of the number or types of traffic intersections within the city with regards to being controlled or uncontrolled, nor reviewing reports of incidents of accidents or complaints where obstructive views contributed to the accident or made it difficult for a motorist to see oncoming traffic, my assumption would be that most intersections in the city have stop or yield signs, or the accepted speeds or practice at these intersections is to yield or stop. These types of intersections would likely need a lesser sight distance and the side distance of the sight triangle would not be as great.

In addition, there is an existing City Ordinance (Part II, Chapter 600 (Vehicles and Traffic), Article VI (Stopping, Standing and Parking), Section 600-21 (General prohibitions)) that already prohibits vehicles from parking within 20 feet of an intersection, which is assumed to be for the purpose of a sight triangle at the intersection. With the proposed change in the ordinance to make the side of the sight triangle to 30 feet, this would still be in conflict with this existing 20 foot parking ordinance.

My personal opinion therefore is that increasing the side of the sight triangle from 15 feet to 30 feet may not be necessary and is more restrictive, and such increase may infringe upon the property and privacy rights of the abutting private property owner by requiring a greater area of their property to be free of sight obstructions or meet the height restriction of the ordinance for any fences or shrubs within their yard or along their property boundary. Such an increase may also be a burden on property owners if existing fences, shrubs or objects that meet the existing requirements had to be moved or changed to meet the proposed increase.

As a proposed change to be consistent with the City Ordinance with regards to parking at an intersection, a recommended proposed sight triangle distance to 20 feet might be more appropriate. Such amendment would change the corner clearance distance for Chapter 675-610, but would leave the current distance in Chapter 675-1050 as the same.

There being no others asking to testify, President Walsh declared the Hearing closed at 7:09 p.m.

**Accepted by the City Council:**

**REGULAR MEETING OF JANUARY 21, 2020**

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Regular Meeting of the City Council was held in the City Council Chamber, Room 219, City Hall, on Tuesday evening, January 21, 2020.

**CALL TO ORDER**

Council President James Walsh called the meeting to order at 7:30 o'clock p.m.

**CALL OF THE ROLL**

City Clerk Alan Agnelli called the Roll of Members. Eleven (11) Councillors were present including President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros.

**OPENING PRAYER**

President Walsh led the Council in reciting the Opening Prayer.

**PLEDGE OF ALLEGIANCE**

President Walsh led the Council in reciting the "Pledge of Allegiance".

**OPEN MEETING RECORDING & PUBLIC RECORDS ANNOUNCEMENT**

President Walsh announced to the assembly that the Open Meeting Recording and Public Records Announcement is posted at the entrance to the Chamber, and that any person planning to record the meeting by any means should identify themselves.

**READING & ACCEPTANCE OF MINUTES**

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to waive reading and to accept the Minutes of the January 6, 2020 Inaugural Exercises and the Regular Meeting, as printed.

**COMMUNICATIONS FROM THE MAYOR****APPOINTMENTS**

**#10232**

Reporting for the Finance Committee, Councillor Elizabeth Kazinskas informed the Council that Atty. Gandbhir has done a fantastic job in her position and that the Committee voted to recommend confirmation of her Appointment.

REGULAR MEETING OF JANUARY 21, 2020

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On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor George Tyros, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to confirm the following Appointment received from the Mayor:

**PRIYA GANDBHIR** to the position of **ASSISTANT CITY SOLICITOR** for the term expiring January 3, 2021.

Worcester, ss.

January 21, 2020

Then personally appeared **PRIYA GANDBHIR** and made oath that she would faithfully and impartially perform the duties of **ASSISTANT CITY SOLICITOR** according to law and the best of her abilities.

Before me,

/s/ Alan L. Agnelli, City Clerk

**#10233**

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Mayor is appointing Dr. Michele Parker to replace Dr. John Mulqueen who moved out of Gardner and that the Committee voted to recommend her confirmation.

On a motion by Councillor Ronald Cormier and seconded by Councillor Craig Cormier, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to confirm the following Appointment received from the Mayor:

**DR. MICHELE PARKER** to the position of **MEMBER, BOARD OF HEALTH**, for the term expiring December 31, 2022.

Worcester, ss.

January 27, 2020

Then personally appeared **DR. MICHELE PARKER** and made oath that she would faithfully and impartially perform the duties of **MEMBER, BOARD OF HEALTH**, according to law and the best of her abilities.

Before me,

/s/ Faith A. Glover, Assistant City Clerk

**#10234**

Reporting for the Finance Committee, Councillor Elizabeth Kazinskas informed the Council that Mr. O'Keefe has been in the position for many years and has done a fantastic job for the City; therefore, the Committee voted to recommend confirmation of his Appointment.

REGULAR MEETING OF JANUARY 21, 2020

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On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor Ronald Cormier, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to confirm the following Appointment received from the Mayor:

**ROBERT O'KEEFE** to the position of **INFORMATION TECHNOLOGY DIRECTOR** for the term expiring January 7, 2023.

Worcester, ss.

January 22, 2020

Then personally appeared **ROBERT O'KEEFE** and made oath that he would faithfully and impartially perform the duties of **INFORMATION TECHNOLOGY DIRECTOR** according to law and the best of his abilities.

Before me,

/s/ Faith A. Glover, Assistant City Clerk

**#10235**

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that Mr. Hirons is being reappointed, has held the position for many years, and that the Committee voted to recommend his confirmation.

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to confirm the following Appointment received from the Mayor:

**STEPHEN HIRONS** to the position of **SEALER OF WEIGHTS AND MEASURES** for the term expiring January 8, 2021.

Worcester, ss.

January 21, 2020

Then personally appeared **STEPHEN HIRONS** and made oath that he would faithfully and impartially perform the duties of **SEALER OF WEIGHTS AND MEASURES** according to law and the best of his abilities.

Before me,

/s/ Alan L. Agnelli, City Clerk

REGULAR MEETING OF JANUARY 21, 2020

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**#10236**

Reporting for the Finance Committee, Councillor Elizabeth Kazinskas informed the Council that Ms. Butler is a new Appointee and is experienced, as she has served as Conservation Administrator for the Town of Townsend, as well as its Land Use Coordinator, and in other positions. She added that she holds a Master's Degree and has many of the qualifications for the position, so the Committee voted to recommend her confirmation.

On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor Craig Cormier, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to confirm the following Appointment received from the Mayor:

**LYNDSY BUTLER** to the position of **CONSERVATION AGENT** for the term expiring January 8, 2023.

Worcester, ss.

January 22, 2020

Then personally appeared **LYNDSY BUTLER** and made oath that she would faithfully and impartially perform the duties of **CONSERVATION AGENT** according to law and the best of her abilities.

Before me,

/s/ Faith A. Glover, Assistant City Clerk

**ORDINANCES****#10237**

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Ordinance amendment was presented for the first time at its recent meeting, so the Committee is seeking additional information and a report from the Human Resources Director; therefore, the Committee is recommending that the Measure be referred back to the Finance Committee for further study and report.

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to refer *An Ordinance Amending the Code of the City of Gardner, Chapter 171 Thereof, Entitled "Personnel" to Change Article IX. Vacations for City Officers and Employees, Section 171-36, Other full-time officers and employees; and, by adding new Section 171-37 (a) Conservation/Planning Agent, providing for additional vacation leave* to the Finance Committee for study and report.



REGULAR MEETING OF JANUARY 21, 2020

#10238

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Ordinance amendment was presented for the first time at its recent meeting, so the Committee is seeking additional information and a report from the Human Resources Director; therefore, the Committee is recommending that the Measure be referred back to the Finance Committee for further study and report.

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to refer *An Ordinance Amending the Code of the City of Gardner, Chapter 171 Thereof, Entitled "Personnel" to change Article XIII. Department Head Benefit Time and Longevity Pay, Section 171-53, Vacation, providing for additional vacation leave* to the Finance Committee for study and report.

PETITIONS, APPLICATIONS, COMMUNICATIONS, ETC.

#10239

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adopt the following Order:

PRESIDENTIAL PRIMARY ORDER  
TUESDAY, MARCH 3, 2020

It is ordered that meetings of the citizens of this City qualified to vote in the Presidential Primaries shall be held on **TUESDAY, MARCH 3, 2020** for the purpose of casting their votes in the Presidential Primaries for the candidates of political parties for the following offices:

- PRESIDENTIAL PREFERENCE.....FOR THIS COMMONWEALTH
- STATE COMMITTEE MAN.....WORCESTER & MIDDLESEX DISTRICT
- STATE COMMITTEE WOMAN.....WORCESTER & MIDDLESEX DISTRICT
- WARD COMMITTEE .....CITY OF GARDNER

It is further ordered that the polls shall open at 7:00 o'clock in the morning and close at 8:00 o'clock in the evening.

Presented to the Acting Mayor for Approval – January 22, 2020  
Approved – January 22, 2020  
JAMES M. WALSH, Acting Mayor

REGULAR MEETING OF JANUARY 21, 2020

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**#10240**

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Committee voted to recommend that the Measure be referred to the Council as Committee of the Whole to allow Jeffrey Legros, the Assistant Director of the Department of Community Development and Planning, to present the Mini-Entitlement Plan to the full Council.

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to refer the following Measure to the Council as Committee of the Whole for study and report:

**FY 2020 COMMUNITY DEVELOPMENT BLOCK GRANT**  
**Mini-Entitlement Plan**

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GARDNER AS FOLLOWS:

WHEREAS, the City council has reviewed the proposals prepared by the Department of Community Development and Planning for inclusion within the FY 2020 Community Development Block Grant (CDBG) Mini-Entitlement Plan; and

WHEREAS, the CDBG proposals seek funding for support of public social services, demolition, infrastructure repair and upgrade, economic development, rehabilitation, planning and design, and associated administrative costs; and

WHEREAS, the activities proposed within the FY 2020 CDBG Mini-Entitlement Plan meet the priorities identified within the City's 2018-2021 Community Development Strategy, and the 2004 Community Development Plan; and

WHEREAS, the City does not possess the bonding capacity or have the availability of funds to appropriate from its general budget to undertake such projects and reliance upon grant funds is required; and

WHEREAS, the City Council supports each of the activities as being consistent with the City's goal of promoting quality programs for its citizens;

NOW THEREFORE, the City Council hereby extends its support of each proposed activity and endorses the City's FY 2020 CDBG Mini-Entitlement Plan to be submitted to the Commonwealth of Massachusetts, Department of Housing and Community Development.

REGULAR MEETING OF JANUARY 21, 2020

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REPORTS OF STANDING COMMITTEESPUBLIC SAFETY COMMITTEE**#10216**

There being no objections, the Public Safety Committee was granted more time to study and report on the following Ordinance:

AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 560 THEREOF, ENTITLED "SOLID WASTE," TO CHANGE THE FEE FOR SOLID WASTE COLLECTION.

Be it ordained by the City Council of the City of Gardner as follows:

Section 1. Section 560-3 of the Code of the City of Gardner, is hereby amended by striking the sentence: "The annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$200 per apartment unit per building, effective July 1, 2013," and by inserting in place thereof, the sentence: "Effective July 1, 2020, the annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$230 per household and each unit of apartment buildings containing eight or fewer units in the City.

Section 2. Effective date.

This ordinance shall become effective upon passage and publication as required by law.

PUBLIC WELFARE COMMITTEE**#10207**

Councillor Scott Joseph Graves, Chairman of the Public Welfare Committee, reported that the Committee met to discuss the proposed Ordinance amendment and expressed favorable action; however, since additional information was presented at the Joint Hearing earlier in the evening, then the Committee seeks additional time to explore these issues with the Community Development Director and Building Commissioner. The Council is also awaiting the Planning Board's Final Report, he added.

There being no objections, the Public Welfare Committee was granted more time to study and report on the following Ordinance:

AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 675 THEREOF, ENTITLED "ZONING," TO REVISE ARTICLE VI, DENSITY AND DIMENSIONAL REGULATIONS, AND ARTICLE X, SUPPLEMENTAL REGULATIONS.

Be it ordained by the City Council of the City of Gardner, as follows:

REGULAR MEETING OF JANUARY 21, 2020

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Section 1. Section 675–610. General Requirements, Section F, of the Code of the City of Gardner, is amended by deleting and repealing Section F in its entirety and inserting in place thereof, the following:

Within an area formed by the side lines of intersecting streets and a line joining points on such lines 30 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 feet and a height of eight feet above the plane through their street grades.

Section 2. Section 675–1050. Fences and hedgerows, is hereby amended by deleting and repealing Section 675-1050 in its entirety and inserting in place thereof, the following:

Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 3 feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 30 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the streets shall not be allowed to block vision over 3 feet above the street grade for a distance of 15 feet along driveways immediate in location.

Section 3. This Ordinance shall become effective upon passage and publication as required by law. Any claims of invalidity by reason of any defect in the procedure of adoption may only be made ninety days after the posting or the second publication.

**FINANCE COMMITTEE****#10226**

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Committee voted to recommend that the Measure be returned to the Executive Department for study and execution, if need be, to coincide with the new budget year and to remove the Measure from the Calendar.

Councillor Graves questioned whether any negative action on the Measure would prohibit the matter from being brought before the Council within two years, in light of the recent change in the Council Rules involving “renewal of motions”.

Council President James Walsh, Chairman of the Finance Committee, informed the Councillor that Council action to return the Measure to the Mayor is not a vote on the merits of the issue, since no Ordinance amendment accompanied the Mayor’s correspondence.

On a motion by Councillor Ronald Cormier and seconded by Councillor Elizabeth Kazinskas, on recommendation of the Finance Committee, it was voted viva voce, ten (10) yeas, President James Walsh and Councillors James Boone, Craig Cormier, Ronald Cormier, Aleksander

REGULAR MEETING OF JANUARY 21, 2020

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Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros; one (1) nay, Councillor Nathan Boudreau, to return *Correspondence from the Mayor relative to the Title and Compensation of the Executive Secretary* to the Executive Department for study and execution, if need be, to coincide with the new budget year and to remove the Measure from the Calendar.

**#10229**

Reporting for the Finance Committee, Councillor Ronald Cormier informed the Council that the Committee voted to recommend that the Measure be returned to the Executive Department for the following reasons: an engineering report determining the non-salvageability of the building before the Council is asked to vote on its demolition; that the Executive Department determine costs for demolition; that at least preliminary plans for the entire area, including the National Grid parcel, be included in the design; that a cost and design estimate to include reuse, design, and implementation.

Councillor Ronald Cormier moved to return the Order to the Executive Department for an engineering report to determine the non-salvageability of the building before the Council is asked to vote on its demolition; that the Executive Department determine costs for demolition; that at least preliminary plans for the entire area, including the National Grid parcel, be included in the design; and that a cost and design estimate be prepared to include reuse, design, and implementation.

Councillor Elizabeth Kazinskas seconded the motion.

On the motion, Councillor Nathan Boudreau stated that he supports the motion, but that he “did open himself to phone calls and Facebook and it is overwhelmingly accepted that it needs to come down...it is becoming a public safety concern.” He added that he hopes that the Council would consider it.

Councilor Cormier reiterated his initial remark that the non-salvageability of the Pool be determined and that should include the question of the public’s safety.

Councillor Scott Graves questioned whether the City is legally able to demolish the pool structure and read from correspondence from Levi H. Greenwood dated April 24, 1914 as delivered to the Inhabitants of Gardner at Town Meeting. Councillor Graves said that the City has had many studies performed on the Pool’s condition and that the Pool has lost money from the day that it opened. He said that the latest study noted that with three million committed that the pool will still lose money. He cited several capital and operational expenses that the City faces, “so what more information do we need.” “I won’t support it – it is where it should be – the legislative department,” he added.

REGULAR MEETING OF JANUARY 21, 2020

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On the motion, on recommendation of the Finance Committee, it was voted viva voce, nine (9) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Judy Mack, Elizabeth Kazinskas, and George Tyros; two (2) nays, Councillors Scott Joseph Graves and Karen Hardern, to return the following Order to the Executive Department in order to determine costs for demolition and public safety; that preliminary plans for the entire area, including the National Grid parcel, be included in the design; and, that a cost and design estimate be prepared to include reuse, design, and implementation:

AN ORDER APPROPRIATING FROM FREE CASH TO GREENWOOD POOL DEMOLITION ACCOUNT.

ORDER: That there be and is hereby appropriated the sum of Four Hundred Thousand Dollars and No Cents (\$400,000.00) from Free Cash to the Greenwood Pool Demolition Account.

**#10230**

Reporting for the Finance Committee, Councillor Elizabeth Kazinskas informed the Council that available funds from the pump station loan order would be used to upgrade the Coleman Street and the Dyer Street sewer pump stations.

On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor Ronald Cormier, on call of the roll, it was voted on recommendation of the Finance Committee, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adopt the following Order:

AN ORDER APPROPRIATING FROM SEWER SURPLUS TO SEWER CAPITAL PROJECT PUMP STATION UPGRADES EXPENSE.

ORDERED: That there be and is hereby appropriated the sum of Ninety Five Thousand Five Hundred Dollars and No Cents (\$95,500.00) from Sewer Surplus to Sewer Capital Project Pump Station Upgrades Expense.

Presented to the Acting Mayor for Approval – January 22, 2020

Approved – January 22, 2020

JAMES M. WALSH, Acting Mayor

**#10231**

On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor Ronald Cormier, on recommendation of the Finance Committee, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adopt the following Measure:




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 REGULAR MEETING OF JANUARY 21, 2020
 

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 AUTHORIZING FIVE-YEAR CONTRACT PERIOD  
 SCHOOL TRANSPORTATION SERVICES

VOTED: To authorize the City to enter into contracts not to exceed five (5) years for School Transportation Services, pursuant to the provisions of Massachusetts General Law, Chapter 30B, section 12 and under the terms outlined in the Purchasing Agent's December 13, 2019 Memorandum.

Presented to the Acting Mayor for Approval – January 22, 2020

Approved – January 22, 2020

JAMES M. WALSH, Acting Mayor

UNFINISHED BUSINESS AND MATTERS FOR RECONSIDERATION
**#10207**

The Council continued *An Ordinance to Amend the Code of the City of Gardner, Chapter 675 Thereof, Entitled "Zoning," to Amend Section 675-610, General Requirements, Sec. F and Section 675-1050, Fences and Hedgerows* until the Planning Board issues its Final Report.

NEW BUSINESS

On a motion by Councillor James Boone and seconded by Councillor Nathan Boudreau, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to consider New Business.

**#10241**

On a motion by Councillor Ronald Cormier and seconded by Councillor James Boone, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to place on file correspondence from the City Clerk relative to a Notice of Vacancy in the Office of Mayor, as follows:

CITY OF GARDNER, MASSACHUSETTS

CITY CLERK

January 21, 2020

James M. Walsh, Esq., President  
 And Members of the City Council  
 City Hall, 95 Pleasant Street  
 Gardner, MA 01440

Re: Notice of Vacancy in the Office of Mayor




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 REGULAR MEETING OF JANUARY 21, 2020
 

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Dear President Walsh and Members of the City Council:

I am writing to inform you that a vacancy in the office of Mayor shall exist as of 4:30 p.m. on Tuesday, January 21, 2020. A copy of Mayor Hawke's letter of resignation is enclosed.

Consequently, the provisions of Section 32 of the *Charter of the City of Gardner* state, in part: "If a vacancy occurs in the office of mayor before the last six months of the term of office, the city council shall order an election to fill the same for the unexpired term."

Accordingly, a consolidated Special Municipal Preliminary Election Order and Special Municipal Election Order is enclosed for the Council's consideration.

Thank you for your attention in this matter.

Very truly yours,

ALAN L. AGNELLI

City Clerk

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**City of Gardner, Executive Department**

January 21, 2020

Alan Agnelli, Clerk City of Gardner  
 95 Pleasant Street  
 Room 121  
 Gardner, MA 01440

Mr. Clerk,

Please share this communication with the City Council.

"I'm bitter, but at least I can recognize that fact so I know I will get over it. I'm bitter because I had a job I loved. Who wouldn't? Working for your hometown wasn't a dream come true for me as it is something I never had as a goal at any point in my career or even growing up in Gardner. However, it is a job I grew to love and, as humble as I can be, was pretty good at doing too.

As Mayor, you are responsible for a \$68 million budget, negotiating 7 city-side union contracts and assisting on 3 school-side union contracts, appointing more than 100 individuals to various offices, departments, boards and commissions. Managing the day to day operations of a City encompassing police, fire, public works as well as the office and back room operations of City Hall and the public school system as the Chair of the School Committee. The Mayor is also the political face of the City in dealing with other municipalities, the state and federal governments. After all of this, there is the expectation of the general public to attend local events, speak at various engagements across the City and state as well simply show up everywhere.

REGULAR MEETING OF JANUARY 21, 2020

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The pay for doing all of this is now lower than 6 department heads that report directly to the Mayor. It is also lower than every principal and all but one vice principal as well as 30 or so various other positions including teachers, guidance counselors, police, firefighters and DPW employees.

The City Council insisted upon a salary study for all non-union employees and included in that study was the position of Mayor. This report clearly stated that the pay for the Mayor should be trending toward \$100k and raise by at least the same amount as all non-union employees. The City Code also states that the Finance Committee should take up the pay of the Mayor and Council on or after January and make a report to the Council as a Committee of the whole. However, it tends to fall to the Mayor to make a recommendation to the Finance Committee and, once again, the final decision wasn't made until late September (long after any possibility to withdraw from the election).

The final decision to not increase the pay of the Mayor is where the bitterness comes in. It seems that some individuals have succeeded. After working to build the City's Stabilization Fund to its largest level ever, installing proper financial mechanisms to ensure appropriate Free Cash certifications, achieving record level school funding, investing more in the City's infrastructure than at any point in the City's history, funding road paving well beyond any realistic expectations, initiating quarterly tax billing, instituting municipal electric aggregation and so much more, more individuals that work for the Mayor, now make more than the Mayor and this trend will continue for at least the next 2 years.

As Mayor, my real estate taxes increase each year, my homeowners insurance, auto insurance and utility bills increase each year. My expenses continue to climb while my pay remains the same for 4 years because of some foolish political gamesmanship.

The City of Gardner deserves better. Instead of a 2% (\$1,800) increase for the position of Mayor (the same as all non-Union employees), the City will now spend up to \$40,000 for new elections.

When I first ran for Mayor I talked about the possibility of moving to a City Manager form of government. I still believe that is the best course of action today. There are those that are against change and moving the City forward. This may be the change the City needs.

In conclusion, those that believe they have won, have only performed irreparable damage to the City.

After working for the City for 18 years and 3 months, **effective 4:30pm, Tuesday, January 21, 2020**, I will be resigning the office of Mayor.

Sincerely,

Mark Hawke



## REGULAR MEETING OF JANUARY 21, 2020

## #10242

On a motion by Councillor Elizabeth Kazinskas and seconded by Councillor Craig Cormier, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adopt the Special Election Schedule as provided by the City Clerk, as follows:

CITY OF GARDNER, MASSACHUSETTS  
SCHEDULE FOR THE 2020 SPECIAL MUNICIPAL ELECTIONS  
To fill the unexpired term for the Office of Mayor

Nomination Papers Available from the City Clerk – January 27, 2020  
 Deadline for Candidates to File Nomination Papers with Registrars – Feb. 13, 2020  
 Deadline for Registrars to Transmit Nomination Papers to City Clerk – Feb. 27, 2020  
 Last Day to File Objections or to Withdraw – March 2, 2020  
 Drawing for Ballot Positions – March 9, 2020  
 Last Day to Register to be eligible to Vote in the \*Preliminary – March 18, 2020  
 Preliminary Election\* (*if necessary*) – April 7, 2020  
 Last Day to Register to be eligible to Vote in the Special Election – April 15, 2020  
 Special Election – May 5, 2020

*\*A Preliminary Election will be held only if there are more than two (2) candidates certified for nomination.*

And further, to adopt the following Order:

CITY OF GARDNER, MASSACHUSETTS  
SPECIAL MUNICIPAL PRELIMINARY ELECTION ORDER  
AND  
SPECIAL MUNICIPAL ELECTION ORDER

**ORDERED:** *If necessary*, that meetings of the citizens of this City qualified to vote for City officers shall be held on TUESDAY, the SEVENTH DAY of APRIL, 2020 from 7:00 o'clock in the morning until 8:00 o'clock in the evening for the purpose of casting their votes for the nomination of Mayor to serve for the unexpired term.

**ORDERED:** That meetings of the citizens of this City qualified to vote for City officers shall be held on TUESDAY, the FIFTH DAY of MAY, 2020 from 7:00 o'clock in the morning until 8:00 o'clock in the evening for the purpose of casting their votes for Mayor to serve for the unexpired term.

**ORDERED:** It is further ordered that the following polling places are designated by this Council:



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**REGULAR MEETING OF JANUARY 21, 2020**

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WARD 1, PRECINCT A – Elk’s Home, 31 Park Street  
WARD 1, PRECINCT B – Elk’s Home, 31 Park Street  
WARD 2, PRECINCT A – Levi Heywood Memorial Library, 55 W Lynde Street  
WARD 2, PRECINCT B – Levi Heywood Memorial Library, 55 W Lynde Street  
WARD 3, PRECINCT A – Acadien Social Club, 193 Parker Street  
WARD 3, PRECINCT B – High Rise Community Room, 104 Church Street  
WARD 4, PRECINCT A – Gardner Police Headquarters, 200 Main Street  
WARD 4, PRECINCT B – Gardner Police Headquarters, 200 Main Street  
WARD 5, PRECINCT A – Knights of Columbus Hall, 110 South Main Street  
WARD 5, PRECINCT B – Knights of Columbus Hall, 110 South Main Street

Presented to the Acting Mayor for Approval – January 22, 2020

Approved – January 22, 2020

JAMES M. WALSH, Acting Mayor

**#10243**

On a motion by Councillor James Boone and seconded by Councillor Karen Hardern, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to send a *Letter of Appreciation and Recognition to former Mayor Mark Hawke for his many years of dedicated service to the City of Gardner.*

**ANNOUNCEMENTS and COMMENTARY**

Councillor Nathan Boudreau expressed his appreciation to Council President James Walsh for appointing him to Chair the Public Service Committee and then recognized his colleagues on the Committee, as “all are Ward Councillors and get the calls involving their wards.”

Councillors expressed their appreciation and best wishes to Council President James Walsh for the new task that he will undertake as Acting Mayor.

Councillors expressed their appreciation to former Mayor Make Hawke for his many years of dedicated service to the City.

Citing Mayor Hawke’s Letter of Resignation, Councillor Scott Graves said, “I could not help but wonder how things might have been if my decision in your [President’s] seat would have been upheld by the City Council when I tried one last time to put the salary issue in front of the City Council. I thought I made the right decision. I was overruled by the City Council. So it stands forever as the fact that I was wrong. However, there is a memo that I put in the file for posterity’s sake, so if anybody wants to take a gander at that. And, I think perhaps there’s a chance that Mark Hawke would still be here if my decision had been upheld that night.”



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**REGULAR MEETING OF JANUARY 21, 2020**

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Commenting on the issue raised by Councillor Graves, Council President James Walsh stated that it is important to point out that the Council did not defeat a salary adjustment for the Mayor, but simply did not pass it because it was a 5-5 vote. The reason, he said, is because he was not present and did not vote. But, he said, he was hopeful at a subsequent meeting that the matter would come up again under Reconsideration and that he expected that it would. "But it did not," he said, "as a result, I was not able to vote. Had I been able to do, I would have voted in favor of the adjustment. But, that time is passed. Circumstances have developed and we move on from here."

Councillor Judy Mack said that the departure of Mayor Hawke and the current situation may provide something for the Council to reflect upon moving forward, whether equitable pay for the Mayor or reviewing parts of the City Charter to meet the needs of the City in the future.

Councillor Judy Mack wished "a very Happy 90<sup>th</sup> Birthday" to her mother, Mary, "a proud lifelong resident of Gardner and a great example of a life well-lived."

Councillor Ronald Cormier stated that the Council met with the City Solicitor earlier in the evening concerning the function of an Acting Mayor and what powers that an Acting Mayor position possesses. He said that the powers "were quite clarified," but, "as with all things, this has become a learning experience for all of us."

Council President James Walsh informed the Council that he understands the duties, responsibilities, and the limitations of Acting Mayor and accepts them, noting that he has some experience in the role many years before. "I will do my best to act responsibly in their execution," he added.

**CLOSING PRAYER**

President Walsh led the Council in the Closing Prayer.

**ADJOURNMENT**

On a motion by Councillor Nathan Boudreau and seconded by Councillor Judy Mack, it was voted viva voce, eleven (11) yeas, President James Walsh and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Aleksander Dernalowicz, Scott Joseph Graves, Karen Hardern, Judy Mack, Elizabeth Kazinskas, and George Tyros, to adjourn at 8:06 p.m.

**Accepted by the City Council:**

10244

RECEIVED

January 15, 2020

2020 JAN 15 PM 1:46

CITY CLERK'S OFFICE

GARDNER, MA

Worcester County

Commonwealth of Massachusetts

City of Gardner

CERTIFICATE OF APPOINTMENT

I appoint Eric Knudsen to the position of Member, Disability Commission, and I certify that in my opinion he/she is a person specially fitted by education, training, or experience to perform the duties of said office, and that I make the appointment solely in the interests of the City.

172 Manca Drive, Gardner, MA

[Signature] Mayor

Mark P. Hawke

Confirmed by City Council \_\_\_\_\_

\_\_\_\_\_  
City Clerk

Alan L. Agnelli

Expires: January 15, 2023 \_\_\_\_\_

Worcester, ss., \_\_\_\_\_

Then personally appeared the above named Eric Knudsen and made oath that he/she would faithfully and impartially perform the duties of the office of Member, Disability Commission according to law and the best of his/her abilities.

Before me,

\_\_\_\_\_  
City Clerk

Chapter 303 Acts of 1975  
and  
Chapter 409 Acts of 1983

Received \_\_\_\_\_

Ref: 10245



FILE COPY

FEBRUARY 21, 2017

Commonwealth of Massachusetts

Worcester County

City of Gardner

CERTIFICATE OF ELECTION

We hereby elect JOHN RICHARD, 21 Carruth Road, Templeton, Massachusetts to the position of CITY AUDITOR and certify that in our opinion he is a person specially fitted by education, training, or experience to perform the duties of said office, and that we make this election solely in the interests of the City.

*Donald F. Cormier*

President, City Council of Gardner

Elected by City Council February 21, 2017

*Alan L. Agnelli*

Alan L. Agnelli, City Clerk

Expires February 3, 2020

Worcester, ss., FEBRUARY 22, 2017

Then personally appeared the above named JOHN RICHARD and made oath that he would faithfully and impartially perform the duties of the office of CITY AUDITOR according to law and the best of his abilities.

Before me,

*Alan L. Agnelli*

City Clerk

Chapter 303 Acts of 1975  
and  
Chapter 409 Acts of 1983

Received John Richard

APPROVAL OF EXEMPTION PURSUANT TO G.L. C.268A, §20(b)  
FINANCIAL INTEREST OF BRADLEY J. FUCILE  
CONTRACT FOR PARKING METER CLERK SERVICES

---

*VOTE:* To approve an Exemption pursuant to G.L. C. 268A, §20(b) in the Matter of a Financial Interest by Bradley J. Fucile for a Contract for Parking Meter Clerk Services.

---

10246

DISCLOSURE BY MUNICIPAL EMPLOYEE  
OF FINANCIAL INTEREST IN A MUNICIPAL CONTRACT  
AS REQUIRED BY G. L. c. 268A, § 20(b)

RECEIVED

2020 JAN 17 PM 12:19

CITY CLERK'S OFFICE  
GARDNER, MA

|                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>MUNICIPAL EMPLOYEE INFORMATION</b>              |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Name of municipal employee:                        | Bradley J. Fucile                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| Title/ Position                                    | Data Collector (part time - less than 20 hours)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Fill in this box if it applies to you.</b>      | If you are a municipal employee because a municipal agency has contracted with your company or organization, please provide the name and address of the company or organization.                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Agency/ Department                                 | City of Gardner - Assessor's Department                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
| Agency Address                                     | 95 Pleasant Street, Rm. 226<br>Gardner, MA 01440                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Office phone:                                      | (978) 630-4004                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| Office e-mail:                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|                                                    | Check one: <input type="checkbox"/> Elected            or <input checked="" type="checkbox"/> Non-elected                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| Starting date as a municipal employee.             | 09/12/2018                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <b>BOX # 1</b>                                     | <b>ELECTED MUNICIPAL EMPLOYEE</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
| <b>Select either STATEMENT #1 or STATEMENT #2.</b> | I am an <b>elected municipal employee.</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <b>Write an X beside your financial interest.</b>  | <input type="checkbox"/> <b>STATEMENT #1:</b> I had one of the following financial interests in a contract made by a municipal agency before I was elected to my municipal employee position. I will continue to have this financial interest in a municipal contract. <b>OR</b><br><input type="checkbox"/> <b>STATEMENT #2:</b> I will have a new financial interest in a contract made by a municipal agency.                                                                                                                                                                                                                           |
|                                                    | <b>My financial interest in a municipal contract is:</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|                                                    | <input type="checkbox"/> I have a non-elected, compensated municipal employee position.<br><input type="checkbox"/> A municipal agency has a contract with me.<br><input type="checkbox"/> I have a financial benefit or obligation because of a contract that a municipal agency has with another person or an entity, such as a company or organization.<br><input type="checkbox"/> I work for a company or organization that has a contract with a municipal agency, and I am a "key employee" because the contract identifies me by name or it is otherwise clear that the city or town has contracted for my services in particular. |
| <b>BOX # 2</b>                                     | <b>NON-ELECTED, COMPENSATED MUNICIPAL EMPLOYEE</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| <b>Select either STATEMENT #1 or STATEMENT #2.</b> | I am a <b>non-elected municipal employee.</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|                                                    | <input type="checkbox"/> <b>STATEMENT #1:</b> I had one of the following financial interests in a contract made by a municipal agency <b>before</b> I took a position as a non-elected municipal employee. I will continue to have this financial interest in a municipal contract.                                                                                                                                                                                                                                                                                                                                                        |

|                                                                    |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|--------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Write an X beside your financial interest.</b></p>           | <p><b>My financial interest in a municipal contract is:</b></p> <p><input type="checkbox"/> A municipal agency has a contract with me, but not an employment contract.</p> <p><input type="checkbox"/> I have a financial benefit or obligation because of a contract that a municipal agency has with another person or an entity, such as a company or organization.</p> <p>-- OR --</p> <p><input type="checkbox"/> <b>STATEMENT # 2:</b> I will have a <b>new</b> financial interest in a contract made by a municipal agency.</p> <p><b>My financial interest in a municipal contract is:</b></p> <p><input checked="" type="checkbox"/> I have a non-elected, compensated municipal employee position.</p> <p><input checked="" type="checkbox"/> A municipal agency has a contract with me.</p> <p><input type="checkbox"/> I have a financial benefit or obligation because of a contract that a municipal agency has with another person or an entity, such as a company or organization.</p> <p><input type="checkbox"/> I work for a company or organization that has a contract with a municipal agency, and I am a "key employee" because the contract identifies me by name or it is otherwise clear that the city or town has contracted for my services in particular.</p> |
| <p><b>FINANCIAL INTEREST IN A MUNICIPAL CONTRACT</b></p>           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <p>Name and address of municipal agency that made the contract</p> | <p>City of Gardner - Treasurer/Collector's Department<br/>95 Pleasant Street, Rm. 116<br/>Gardner, MA 01440</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <p><b>Please put in an X to confirm these facts.</b></p>           | <p><b>"My Municipal Agency"</b> is the municipal agency that I serve as a <b>municipal employee</b>.</p> <p>The <b>"contracting agency"</b> is the <b>municipal agency that made the contract</b>.</p> <p><input type="checkbox"/> My Municipal Agency is not the contracting agency.</p> <p><input checked="" type="checkbox"/> My Municipal Agency does not regulate the activities of the contracting agency.</p> <p><input checked="" type="checkbox"/> In my work for my Municipal Agency, I do not participate in or have official responsibility for any of the activities of the contracting agency.</p> <p><input checked="" type="checkbox"/> The contract was made after public notice or through competitive bidding.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <p><b>FILL IN THIS BOX OR THE BOX BELOW</b></p>                    | <p><b>ANSWER THE QUESTION IN THIS BOX IF THE CONTRACT IS BETWEEN THE CITY OR TOWN AND YOU.</b></p> <p>- Please explain what the contract is for.</p> <p>Part time employment in the City of Gardner Treasurer/Collector's Department performing parking meter clerk duties including the collection of parking fees and the repair of parking meters.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| <p><b>FILL IN THIS BOX OR THE BOX ABOVE</b></p>                    | <p><b>ANSWER THE QUESTIONS IN THIS BOX IF THE CONTRACT IS BETWEEN THE CITY OR TOWN AND ANOTHER PERSON OR ENTITY.</b></p> <p>- Please identify the person or entity that has the contract with the municipal agency.</p> <p>- What is your relationship to the person or entity?</p> <p>- What is the contract for?</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |

|                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|---------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| What is your financial interest in the municipal contract?    | - Please explain the financial interest and include the dollar amount if you know it.<br>I will receive hourly compensation for each hour worked as the Parking Meter Clerk, not to exceed twenty hours, in addition of receiving compensation as the part time Data Collector for the Assessor's Department. Work for each department will be conducted during working hours - not to exceed full time hours (total of 40 hours).                                                                                                                                                                                                                                                                       |
| Date when you acquired a financial interest                   | Commences January 21, 2020.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| What is the financial interest of your immediate family?      | - Please explain the financial interest and include the dollar amount if you know it.<br>None.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| Date when your immediate family acquired a financial interest | N/A                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| Write an X to confirm each statement.                         | <b>FOR A CONTRACT FOR PERSONAL SERVICES –</b><br><b>Answer the questions in this box ONLY if you will have a contract for personal services with a municipal agency (i.e., you will do work directly for the contracting agency).</b><br>I will have a contract with a municipal agency to provide personal services.<br><input checked="" type="checkbox"/> The services will be provided outside my normal working hours as a municipal employee.<br><input checked="" type="checkbox"/> The services are not required as part of my regular duties as a municipal employee.<br><input type="checkbox"/> For these services, I will be compensated for not more than 500 hours during a calendar year. |
| Employee signature:                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| Date:                                                         | 1/17/2020                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |

Attach additional pages if necessary.

NOT A PERSONAL SERVICES CONTRACT -- File disclosure with the city or town clerk.

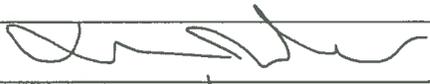
SEE CERTIFICATION AND APPROVAL REQUIRED FOR PERSONAL SERVICES CONTRACTS, BELOW.

10246

**FOR CONTRACTS FOR PERSONAL SERVICES ONLY:**

If you are disclosing a financial interest in a contract for personal services with a municipal agency, you must file the Certification below signed by the head of the contracting agency, and you must get approval of the exemption from the city council, board of aldermen, board of selectmen or town council.

**CERTIFICATION BY HEAD OF CONTRACTING AGENCY**

|                   |                                                                                                                                                                                                                                                                                                        |
|-------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                   | <b>INFORMATION ABOUT HEAD OF CONTRACTING AGENCY</b>                                                                                                                                                                                                                                                    |
| Name:             | Mark Hawke                                                                                                                                                                                                                                                                                             |
| Title/ Position   | Mayor                                                                                                                                                                                                                                                                                                  |
| Municipal Agency: | City of Gardner                                                                                                                                                                                                                                                                                        |
| Agency Address:   | 95 Pleasant Street, Gardner, MA 01440                                                                                                                                                                                                                                                                  |
| Office Phone:     | (978) 632-1490                                                                                                                                                                                                                                                                                         |
|                   | <b>CERTIFICATION</b>                                                                                                                                                                                                                                                                                   |
|                   | I have received a disclosure under G.L. c. 268A, § 20(b) from a municipal employee who seeks to provide personal services to my municipal agency, identified above. I certify that no employee of my agency is available to perform the services described above as part of his or her regular duties. |
| Signature:        |                                                                                                                                                                                                                      |
| Date:             | 1/14/20                                                                                                                                                                                                                                                                                                |

**APPROVAL BY CITY COUNCIL, BOARD OF ALDERMEN,  
BOARD OF SELECTMEN OR TOWN COUNCIL**

|                 |                                                                                                                                                                                                             |
|-----------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                 | <b>INFORMATION ABOUT APPROVING BODY</b>                                                                                                                                                                     |
| Name:           | James Walsh, Esq.                                                                                                                                                                                           |
| Title/ Position | President, Gardner City Council                                                                                                                                                                             |
| Agency Address: | 95 Pleasant Street<br>Gardner, MA 01440                                                                                                                                                                     |
| Office Phone:   | (978) 630-4058                                                                                                                                                                                              |
|                 | <b>APPROVAL</b>                                                                                                                                                                                             |
|                 | I have received a disclosure under G.L. c. 268A, § 20(b) from a municipal employee who seeks to provide personal services to a municipal agency, identified above. The exemption under § 20(b) is approved. |
| Signature:      | On behalf of the Council or Board, I sign this approval.                                                                                                                                                    |
| Date:           |                                                                                                                                                                                                             |

**Attach additional pages if necessary.  
File disclosure, Certification and Approval with the city or town clerk.**

10247



**CITY OF GARDNER, Executive Department**  
**James M. Walsh, Acting Mayor**  
95 Pleasant Street, Room 125  
Gardner, MA 01440  
1-978-630-1490

January 30, 2020

Alan Agnelli, Clerk  
Gardner City Hall  
95 Pleasant St., Rm. 121  
Gardner, MA 01440

***RE: Montachusett Vocational Technical School District Committee***

Dear Mr. Clerk

It appears that the term of office for one of our Monty Tech School Committee members has expired.

I recommend that the Council schedule a joint convention of the Council and School Committee in order to fill in the position.

Please contact me if you have any questions.

Very truly yours,

James M. Walsh  
Acting Mayor

**3rd AMENDMENT 1989**

**Appointive Method**

This Amendment amends the agreement among the cities of Fitchburg and Gardner and the Towns of Ashburnham, Ashby, Athol, Barre, Harvard, Hubbardston, Lunenburg, Petersham, Phillipston, Princeton, Royalston, Sterling, Templeton, Westminster and Winchendon with respect to the establishment of the Montachusett Regional Vocational Technical School District pursuant to Chapter 568 of the Acts of 1964, as amended by Chapter 543 of the Acts of 1965 (the "Agreement") as follows:

- A. Section I(A) - "Composition" shall be amended by Striking out said paragraph and inserting in lieu thereof the following: "The Committee shall consist of four members from the city of Fitchburg, two members from the city of Gardner, and one member from each of the member towns. Except as provided in subsection I(B), members shall be appointed (i) from the Cities of Fitchburg and Gardner by majority vote of the members of the Cities Council, Mayor, and School Committee, and (ii) from each town by majority vote of the members of the Board of Selectmen, Town Moderator, and local School Committee members. All members shall be residents of the municipalities they represent and they shall serve until their respective successors are appointed and qualified.
- B. Section I(C) of the Agreement is stricken and the following language inserted in lieu thereof: "Within thirty days after the annual town meeting in each town and within thirty days after January 1st in each city, members of the Regional District School Committee shall be appointed for a term of four years as set forth in Section I(A)."

Within ten days after admission of any new municipality to the Montachusett Regional Vocational Technical School District, each such municipality shall appoint in accordance with subsection I(A) one member to serve on the committee until the municipality shall appoint a member as set forth in the preceding paragraph of this section.

Notwithstanding the foregoing, all members of the Committee elected to office under the terms of the Agreement as enacted July 1965 shall continue to serve until the expiration of their elected terms.

- C. Section I(D) - "Vacancies" shall be amended by striking out said paragraph and inserting in lieu thereof the following: "Any vacancy occurring among the members of the Committee during appointed or elected term shall be filled by appointment in the manner set forth in subsection I(A) to serve for the balance of the unexpired term."

City of Gardner  
Massachusetts

Ref: 10247



*Certificate of Appointment*

*At a Joint Convention of the City Council and School Committee  
held on the 19<sup>th</sup> day of January 2016*

*James S. Boone*

*was appointed*

*Gardner Representative  
To the Montachusett Regional Vocational  
Technical School District Committee*

*for the term expiring the 19<sup>th</sup> day of January in the Year Two Thousand Twenty. Said  
action taken in accordance with the provisions of Section 1(A) of the Montachusett  
Regional Vocational Technical School District Agreement.*

*Further in accordance with the provisions of Section 107 of Chapter 41 of the General  
Laws of Massachusetts James S. Boone was administered the Oath of Office for the  
faithful performance of duties on the 19<sup>th</sup> day of January in the Year Two Thousand  
Sixteen.*

*A true copy Attest:*

*Alan L. Agnelli  
City Clerk*



# GARDNER CONTRIBUTORY RETIREMENT SYSTEM

CITY HALL 95 PLEASANT ST.  
PHONE 978-630-4006 •

GARDNER, MA 01440-2691  
FAX 978-630-4012

10248

RECEIVED  
2020 JAN 29 PM 12:10  
CITY CLERK'S OFFICE  
GARDNER, MA

January 29, 2020

City of Gardner  
City Council  
City Hall  
Gardner, MA 01440

## RE: FY 2021 Cost of Living Adjustment (COLA)

Dear Councilors:

The Retirement Board wishes to notify you that a public meeting for the purpose of determining whether or not to grant a cost of living adjustment for the retirees and survivors receiving retirement benefits has been posted for March 26, 2020, at 3:35 P.M. in the Mayor's Conference Room, City Hall, Room 128.

The COLA, pursuant to Chapter 32, Section 103(c), will be 3.00%, effective July 1, 2020. The Social Security Administration's latest COLA is 1.6%. In accordance with Chapter 32, Section 103(i), the Board may elect a maximum 3.0% increase. The COLA is calculated on the first \$13,000 of retirement allowance only.

If you have any questions, please contact the retirement board office.

Very truly yours,

Denise M. Merriam  
Board Chairperson

cc: Acting Mayor J. Walsh  
S. Mullins, GHA Director

# ORDINANCE

---

10216

AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 560 THEREOF, ENTITLED "SOLID WASTE," TO CHANGE THE FEE FOR SOLID WASTE COLLECTION.

Be it ordained by the City Council of the City of Gardner as follows:

Section 1. Section 560-3 of the Code of the City of Gardner, is hereby amended by striking the sentence: "The annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$200 per apartment unit per building, effective July 1, 2013," and by inserting in place thereof, the sentence: "Effective July 1, 2020, the annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$230 per household and each unit of apartment buildings containing eight or fewer units in the City.

Section 2. Effective date.

This ordinance shall become effective upon passage and publication as required by law.

---

# City of Gardner, *Executive Department*

Mark Hawke, Mayor



RECEIVED

2019 NOV 21 PM 3:08

CITY CLERK'S OFF.  
GARDNER, MA

November 20, 2019

Attorney Scott J. Graves, President  
And City Councilors  
95 Pleasant Street  
Gardner, MA 01440

RE: Trash Fee Ordinance Change

Dear President Graves and Councilors,

In February of 2013, we presented the attached spreadsheet #1 demonstrating the need to increase the annual fee for solid waste enterprise fund. At the meeting I stated that I felt confident the rate increase would suffice for the next five (5) years. I was wrong. We were able to expertly manage the budget to make that rate increase last for seven (7) years.

Until recently, the majority of recyclable material collected by Massachusetts municipalities was purchased by China for processing. Many municipalities paid low fees to have their recycling hauled, and some even earned money from haulers for the materials.

Over time, the in-state market for processing recyclables such as paper and glass declined, as these businesses could not compete with the Chinese market.

On Jan. 1, 2018, the recycling market in Massachusetts and across the country experienced a massive disruption as China announced that it would no longer import 24 types of materials, including mixed paper and several types of plastic. Citing the increasing rate of impurities in the U.S. recycling stream, China, under its new National Sword policy, now will only accept materials with a contamination rate of one-half of 1 percent or less.

This Sword policy has decimated the recycling market and municipal solid waste budgets. On top of this is the impending expiration of a five (5) year contract with Waste Management. Needless to say, Waste Management did not accurately predict the markets of today when the contract was negotiated last. There will be an increase in rates in our next contract. Director of Public Health, Lauren Saunders and I have been meeting with Waste Management for the past few months trying to hammer out a new contract.

According to the attached spreadsheet #2, in fiscal year 2020, we are anticipating having to use approximately \$90,000 in retained earnings in order to balance the budget. This is sustainable because we have the cushion of the retained earnings in order to deal with the projected shortfall.

City Hall, 95 Pleasant Street, Room 125, Gardner, Massachusetts 01440  
Telephone: (978) 630-1490 • Facsimile (978) 630-3778 • Email: [mayor@gardner-ma.gov](mailto:mayor@gardner-ma.gov)

However, as you can see from the first box, if we do nothing, we anticipate depleting our retained earnings near the end FY 2022.

In the second, third and fourth box we demonstrate the effect a \$5 per quarter (\$20 per year), \$7.50 per quarter (\$30 per year), and \$10 per quarter (\$40 per year) increase would have on future budgets. The \$5 per quarter (\$20 per year) increase would stabilize the fund for approximately one (1) year before beginning to deplete the retained earnings. The \$7.50 per quarter (\$30 per year) increase would seem to carry us through FY 2023. The \$10 per quarter (\$40 per year) increase seems too large and would grow retained earnings at a rapid rate.

Given that the object of an enterprise fund is to be a self-sufficient entity, the Director of Public Health, City Auditor and I all agree that a \$7.50 per quarter (\$30 per year) increase in the annual fee would allow the Solid Waste Enterprise Fund adequate revenue to sustain a proper amount of retained earnings and cover the actual expected costs associated with the Fund.

Respectfully,

A handwritten signature in black ink, appearing to read 'Mark Hawke', with a stylized, cursive flourish.

Mark Hawke  
Mayor, City of Gardner

City of Gardner, MA  
Monday, November 25, 2019

## Chapter 560. Solid Waste

### Article I. Collection and Disposal

#### § 560-3. Solid waste collection program.

Under the authority of MGL c. 44, § 28C, the following system of fees, charges and exemptions is established to cover all of the costs of operating the City's municipal solid waste programs:

- A. An annual fee for the collection and handling of rubbish, garbage, ashes, and source-separated materials shall be established on all households and apartment buildings with eight apartments or fewer in the City, and said fee shall be paid by the property owner. The fee shall be assessed at an amount the Mayor and City Council deem appropriate to cover all of the fixed costs of such collection. The City shall make this system self-sufficient, utilizing an enterprise fund established under MGL c. 44, § 53F 1/2.
- B. The annual fee for the collection and handling of rubbish, garbage, ashes and source-separated materials is set at \$200 per apartment unit per building, effective July 1, 2013. The City of Gardner trash bag fee is set at \$3.50 per bag. Every collection day as of October 1, 2010, each single-family household, or single-family apartment unit in a building with eight apartments or fewer, may place a single approved rubbish container, with a tight-fitting cover securely in place, out for collection. Said rubbish container must be clearly labeled with the unit identification and identifying City logo. Any additional rubbish that does not fit within said container must be placed in a valid City of Gardner trash bag.  
[Amended 6-16-2008 by Ord. No. 1474; 9-7-2010 by Ord. No. 1519; 3-18-2013 by Ord. No. 1558]
- C. An owner of any residential property in the City with eight apartments or fewer may be exempted from participating in the mandatory program (including payment of the annual fee and use of the City trash bags) by contracting with a solid waste hauling company duly licensed to operate in the City of Gardner for the removal and disposal of all rubbish, garbage, ashes, source-separated recyclable materials, household appliances, furniture and consumer electronic materials. Any property owner seeking this exemption must annually provide the Director of Public Health with a copy of an acceptable signed contract from a properly licensed hauler.
- D. An owner of any residential property in the City with nine apartments or more situated on a public way may voluntarily participate in the solid

waste collection program. Any property owner seeking such participation must annually provide the Director of Public Health with written notice of intent to participate on a form provided by the Health Department. Such participation renders the property subject to the fees as outlined in Subsection A above.

- E. Exemptions from the payment of the annual fee may be approved by the Director of Public Health with the approval of the Public Safety Committee of the City Council for apartment units in apartment buildings that are vacant and that the owner intends to maintain in a vacant state. Any property owner seeking this exemption must submit documentation of the status of the vacant unit and a letter certifying his or her intent to maintain the unit in the vacant state for the next year and have the unit inspected by the Director of Public Health or his designee. Occupation of the apartment unit makes the exemption null and void. It is the owner's responsibility to inform the City of the occupation of the unit; failure to do so renders the unit subject to the full amount of the annual fee for the time period covered by the exemption. This exemption is subject to written guidelines and limitations on file in the Board of Health office. Persons aggrieved by findings by the Director of Public Health under this section may appeal such finding to Public Safety Committee of the City Council.
- F. Unpaid solid waste collection program fees will become a lien on a homeowner's property tax account as provided in the Massachusetts General Laws. Failure to make payment when due in any year, unless an exemption is granted, shall result in the assessment of interest, penalties, and charges or termination of services as authorized by state statute.  
[Amended 6-16-2008 by Ord. No. 1474]

Solid Waste

#1

|                                 | 2013           | 2014             | 2015           | 2016           | 2017           | 2018           | 2019           | 2020           |
|---------------------------------|----------------|------------------|----------------|----------------|----------------|----------------|----------------|----------------|
|                                 |                | \$200/yr total   |                |                |                |                |                |                |
|                                 |                | \$20/yr increase |                |                |                |                |                |                |
| 51010 Department Head           | \$17,850.00    | \$18,385.50      | \$18,937.07    | \$19,505.18    | \$20,090.33    | \$20,693.04    | \$21,313.83    | \$21,953.25    |
| 51011 Transfer Station Foreman  | \$20,272.00    | \$20,880.16      | \$21,506.56    | \$22,151.76    | \$22,816.31    | \$23,500.80    | \$24,205.83    | \$24,932.00    |
| 51013 Account Clerk             | \$32,159.00    | \$33,123.77      | \$34,117.48    | \$35,141.01    | \$36,195.24    | \$37,281.09    | \$38,399.53    | \$39,551.51    |
| 51018 Transfer Station Monitors | \$15,200.00    | \$15,656.00      | \$16,125.68    | \$16,609.45    | \$17,107.73    | \$17,620.97    | \$18,149.59    | \$18,694.08    |
| 51030 Overtime                  | \$500.00       | \$500.00         | \$500.00       | \$500.00       | \$500.00       | \$500.00       | \$500.00       | \$500.00       |
| 51090 Clothing Allowance        | \$700.00       | \$700.00         | \$700.00       | \$700.00       | \$700.00       | \$700.00       | \$700.00       | \$700.00       |
| 51460 Longevity                 | \$745.00       | \$1,300.00       | \$1,390.00     | \$1,480.00     | \$1,570.00     | \$1,660.00     | \$1,750.00     | \$1,840.00     |
| 52030 Repairs & Maint           | \$30,000.00    | \$10,000.00      | \$10,300.00    | \$10,609.00    | \$10,927.27    | \$11,255.09    | \$11,592.74    | \$11,940.52    |
| 52050 Minor Equipment           | \$4,000.00     | \$4,120.00       | \$4,243.60     | \$4,370.91     | \$4,502.04     | \$4,637.10     | \$4,776.21     | \$4,919.50     |
| 52110 Energy & Utilities        | \$6,000.00     | \$6,180.00       | \$6,365.40     | \$6,556.36     | \$6,753.05     | \$6,955.64     | \$7,164.31     | \$7,379.24     |
| 52150 Communications            | \$500.00       | \$500.00         | \$500.00       | \$500.00       | \$500.00       | \$500.00       | \$500.00       | \$500.00       |
| 52170 Prof. Dev & Travel        | \$500.00       | \$500.00         | \$500.00       | \$500.00       | \$500.00       | \$500.00       | \$500.00       | \$500.00       |
| 52190 Professional Svc          | \$15,000.00    | \$15,450.00      | \$15,913.50    | \$16,390.91    | \$16,882.63    | \$17,389.11    | \$17,910.78    | \$18,448.11    |
| 52230 Office Supplies           | \$2,000.00     | \$2,060.00       | \$2,121.80     | \$2,185.45     | \$2,251.02     | \$2,318.55     | \$2,388.10     | \$2,459.75     |
| 52232 Trash Bags                | \$15,000.00    | \$0.00           | \$15,000.00    | \$0.00         | \$15,000.00    | \$0.00         | \$15,000.00    | \$0.00         |
| 52240 Vehicle Supplies          | \$3,000.00     | \$3,090.00       | \$3,182.70     | \$3,278.18     | \$3,376.53     | \$3,477.82     | \$3,582.16     | \$3,689.62     |
| 52361 Trash Disposal            | \$365,000.00   | \$375,950.00     | \$387,228.50   | \$398,845.36   | \$410,810.72   | \$423,135.04   | \$435,829.09   | \$448,903.96   |
| 52362 Recycling Processing      | \$25,000.00    | \$25,750.00      | \$26,522.50    | \$27,318.18    | \$28,137.72    | \$28,981.85    | \$29,851.31    | \$30,746.85    |
| 52380 Indirect Costs            | \$65,000.00    | \$66,950.00      | \$68,958.50    | \$71,027.26    | \$73,158.07    | \$75,352.81    | \$77,613.40    | \$79,941.80    |
| 55126 Curbside Recycl.          | \$176,000.00   | \$181,280.00     | \$186,718.40   | \$192,319.95   | \$198,089.55   | \$204,032.24   | \$210,153.20   | \$216,457.80   |
| 55361 Curbside Trash            | \$399,000.00   | \$410,970.00     | \$423,299.10   | \$435,998.07   | \$449,078.02   | \$462,550.36   | \$476,426.87   | \$490,719.67   |
| 55363 Yard Waste                | \$57,500.00    | \$59,225.00      | \$61,001.75    | \$62,831.80    | \$64,716.76    | \$66,658.26    | \$68,658.01    | \$70,717.75    |
| 55365 Hou Haz Waste             | \$15,500.00    | \$15,965.00      | \$16,443.95    | \$16,937.27    | \$17,445.39    | \$17,968.75    | \$18,507.81    | \$19,063.04    |
| Debt Service                    | 106,000.00     | 106,000.00       | 106,000.00     | 106,000.00     | 0.00           | 0.00           | 0.00           | 0.00           |
| Totals                          | \$1,372,426.00 | \$1,374,535.43   | \$1,427,576.49 | \$1,451,756.09 | \$1,401,108.37 | \$1,427,668.52 | \$1,485,472.78 | \$1,514,558.46 |
| 6600 Household Fee Revenue      | \$1,125,000.00 | \$1,250,000.00   | \$1,250,000.00 | \$1,250,000.00 | \$1,250,000.00 | \$1,250,000.00 | \$1,250,000.00 | \$1,250,000.00 |
| Other Revenue                   | \$165,000.00   | \$165,000.00     | \$165,000.00   | \$165,000.00   | \$165,000.00   | \$165,000.00   | \$165,000.00   | \$165,000.00   |
| Net Balance                     | -\$82,426.00   | \$40,464.57      | -\$12,576.49   | -\$36,756.09   | \$13,891.63    | -\$12,668.52   | -\$70,472.78   | -\$99,558.46   |
| Surplus Balance \$307,000       | \$224,574.00   | \$265,038.57     | \$252,462.08   | \$215,705.99   | \$229,597.62   | \$216,929.10   | \$146,456.32   | \$46,897.86    |

Assumes a 3% increase in expenses  
 Assumes no new growth in household fee revenue (6250 Customers)  
 Assumes no new growth in other revenue

#2

|                       | 6399            | 6460            | 6567            | 6500            | 6567            | 6567            | 6567            |
|-----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Annual Fee per Unit   | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       |
| Per Unit Fee          | \$ 1,279,986.00 | \$ 1,292,057.00 | \$ 1,270,664.00 | \$ 1,300,000.00 | \$ 1,313,400.00 | \$ 1,313,400.00 | \$ 1,313,400.00 |
| All Other Fees        | \$ 144,216.00   | \$ 156,071.00   | \$ 182,090.00   | \$ 185,571.00   | \$ 185,000.00   | \$ 185,000.00   | \$ 185,000.00   |
| Total Revenue         | \$ 1,424,202.00 | \$ 1,448,128.00 | \$ 1,452,754.00 | \$ 1,485,571.00 | \$ 1,498,400.00 | \$ 1,498,400.00 | \$ 1,498,400.00 |
| Solid Waste Expenses  | \$ 1,258,000.00 | \$ 1,385,000.00 | \$ 1,471,000.00 | \$ 1,575,000.00 | \$ 1,622,250.00 | \$ 1,670,917.50 | \$ 1,721,045.03 |
| EOY Retained Earnings |                 | \$ 418,098.00   | \$ 418,098.00   | \$ 328,669.00   | \$ 204,819.00   | \$ 32,301.50    | \$ (190,343.53) |

\$0 per quarter increase

|                       | 2017            | 2018            | 2019            | 2020 (Budget)   | 2021            | 2022            | 2023            |
|-----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Annual Fee per Unit   | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 220.00       | \$ 220.00       | \$ 220.00       |
| Per Unit Fee          | \$ 1,279,986.00 | \$ 1,292,057.00 | \$ 1,270,664.00 | \$ 1,300,000.00 | \$ 1,444,740.00 | \$ 1,444,740.00 | \$ 1,444,740.00 |
| All Other Fees        | \$ 144,216.00   | \$ 156,071.00   | \$ 182,090.00   | \$ 185,571.00   | \$ 185,000.00   | \$ 185,000.00   | \$ 185,000.00   |
| Total Revenue         | \$ 1,424,202.00 | \$ 1,448,128.00 | \$ 1,452,754.00 | \$ 1,485,571.00 | \$ 1,629,740.00 | \$ 1,629,740.00 | \$ 1,629,740.00 |
| Solid Waste Expenses  | \$ 1,258,000.00 | \$ 1,385,000.00 | \$ 1,471,000.00 | \$ 1,575,000.00 | \$ 1,622,250.00 | \$ 1,670,917.50 | \$ 1,721,045.03 |
| EOY Retained Earnings |                 | \$ 418,098.00   | \$ 418,098.00   | \$ 328,669.00   | \$ 336,159.00   | \$ 294,981.50   | \$ 203,676.48   |

\$5 per quarter increase

|                       | 2017            | 2018            | 2019            | 2020 (Budget)   | 2021            | 2022            | 2023            |
|-----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Annual Fee per Unit   | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 230.00       | \$ 230.00       | \$ 230.00       |
| Per Unit Fee          | \$ 1,279,986.00 | \$ 1,292,057.00 | \$ 1,270,664.00 | \$ 1,300,000.00 | \$ 1,510,410.00 | \$ 1,510,410.00 | \$ 1,510,410.00 |
| All Other Fees        | \$ 144,216.00   | \$ 156,071.00   | \$ 182,090.00   | \$ 185,571.00   | \$ 185,000.00   | \$ 185,000.00   | \$ 185,000.00   |
| Total Revenue         | \$ 1,424,202.00 | \$ 1,448,128.00 | \$ 1,452,754.00 | \$ 1,485,571.00 | \$ 1,695,410.00 | \$ 1,695,410.00 | \$ 1,695,410.00 |
| Solid Waste Expenses  | \$ 1,258,000.00 | \$ 1,385,000.00 | \$ 1,471,000.00 | \$ 1,575,000.00 | \$ 1,622,250.00 | \$ 1,670,917.50 | \$ 1,721,045.03 |
| EOY Retained Earnings |                 | \$ 418,098.00   | \$ 418,098.00   | \$ 328,669.00   | \$ 401,829.00   | \$ 426,321.50   | \$ 400,686.48   |

\$7.50 per quarter increase

|                       | 2017            | 2018            | 2019            | 2020 (Budget)   | 2021            | 2022            | 2023            |
|-----------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| Annual Fee per Unit   | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 200.00       | \$ 240.00       | \$ 240.00       | \$ 240.00       |
| Per Unit Fee          | \$ 1,279,986.00 | \$ 1,292,057.00 | \$ 1,270,664.00 | \$ 1,300,000.00 | \$ 1,576,080.00 | \$ 1,576,080.00 | \$ 1,576,080.00 |
| All Other Fees        | \$ 144,216.00   | \$ 156,071.00   | \$ 182,090.00   | \$ 185,571.00   | \$ 185,000.00   | \$ 185,000.00   | \$ 185,000.00   |
| Total Revenue         | \$ 1,424,202.00 | \$ 1,448,128.00 | \$ 1,452,754.00 | \$ 1,485,571.00 | \$ 1,761,080.00 | \$ 1,761,080.00 | \$ 1,761,080.00 |
| Solid Waste Expenses  | \$ 1,258,000.00 | \$ 1,385,000.00 | \$ 1,471,000.00 | \$ 1,575,000.00 | \$ 1,622,250.00 | \$ 1,670,917.50 | \$ 1,721,045.03 |
| EOY Retained Earnings |                 | \$ 418,098.00   | \$ 418,098.00   | \$ 328,669.00   | \$ 467,499.00   | \$ 557,661.50   | \$ 597,696.48   |

\$10 per quarter increase

# ORDINANCE

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AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 675 THEREOF, ENTITLED "ZONING," TO REVISE ARTICLE VI, DENSITY AND DIMENSIONAL REGULATIONS, AND ARTICLE X, SUPPLEMENTAL REGULATIONS.

Be it ordained by the City Council of the City of Gardner, as follows:

Section 1. Section 675–610. General Requirements, Section F, of the Code of the City of Gardner, is amended by deleting and repealing Section F in its entirety and inserting in place thereof, the following:

Within an area formed by the side lines of intersecting streets and a line joining points on such lines 30 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 feet and a height of eight feet above the plane through their street grades.

Section 2. Section 675–1050. Fences and hedgerows, is hereby amended by deleting and repealing Section 675-1050 in its entirety and inserting in place thereof, the following:

Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 3 feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 30 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the streets shall not be allowed to block vision over 3 feet above the street grade for a distance of 15 feet along driveways immediate in location.

Section 3. This Ordinance shall become effective upon passage and publication as required by law. Any claims of invalidity by reason of any defect in the procedure of adoption may only be made ninety days after the posting or the second publication.

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# CITY OF GARDNER

DEPARTMENT OF COMMUNITY DEVELOPMENT AND PLANNING  
November 4, 2019



President Scott J. Graves, Esq.  
Gardner City Council  
C/o Alan Agnelli, City Clerk  
Gardner, MA 01440

**Re: Proposed Zoning Amendment for Corner Clearance, and Fence and Hedgerows Clearance**

Dear President Graves:

At its meeting on October 7, 2019, the Planning Board voted unanimously, 4-0, to recommend that the City Council consider amending the City Zoning Code Chapter 675 – 610 General Requirements, Section F; and Chapter 675 – 1050 Fences and hedgerows as follows:

**1. Section 675 – 610 General Requirements, Section F:**

Currently reads as:

**F. Corner clearance**

Within an area formed by the side lines of intersecting streets and a line joining points on such lines 15 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 ½ feet and a height of eight feet above the plane through their curb grades.

Change to (proposed changes are in bold and underlined):

**F. Corner clearance**

Within an area formed by the side lines of intersecting streets and a line joining points on such lines **30** feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of **3** feet and a height of eight feet above the plane through their **street** grades.

Explanation: The Zoning Code shows a diagram in this section that depicts the corner clearance as 30 feet. Based on input from the Building Commissioner, City Engineer, and Director of the Department of Public Works, the Planning Board requests the narrative for corner clearance be consistent with the diagram at 30 feet. Changing 3 ½ feet to 3 feet, and curb plane to street plane makes this Section consistent with Section 675-1050 below.

## 2. Chapter 675 – 1050 Fences and hedgerows:

Currently reads as:

Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 2 ½ feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 20 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the sidewalks shall not be allowed to block vision over 2 1/2 feet above the sidewalk grade for a distance of 15 feet along driveways immediate in location.

Change to (proposed changes are in bold and underlined):

Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 3 feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 30 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the streets shall not be allowed to block vision over 3 feet above the street grade for a distance of 15 feet along driveways immediate in location.

Explanation: Based on input from the Building Commissioner, City Engineer, and Director of the Department of Public Works, the Planning Board requests the narrative for fences and hedgerows be consistent with Section 675-610 in order effectively and consistently enforce the City's Zoning Code. Correspondence from the Building Commissioner requesting said changes is attached hereto.

The Planning Board respectfully requests a joint public hearing with the City Council in order to present this information and address any questions and concerns that arise. Please contact Trevor Beauregard if you have any questions or need additional information.

Sincerely,



Mark M. Schafron  
Chairman

Cc: Mayor  
Planning Board  
Building Commissioner  
City Engineer  
Director DPW



**City of Gardner**  
Department of Inspectional Services  
115 Pleasant Street, Room 101  
Gardner, MA 01440  
Tel. (978) 630-4007 Fax: (978) 632-3313

October 2, 2019

Dear Planning Board:

I would like to request a zoning change be made to the following City Code Chapters in order to make the code more consistent and better understandable:

- Zoning: Chapter 675 – 610 General Requirements, Section F
  - Reads as: "Corner clearance. Within an area formed by the side lines of intersecting streets and a line joining points on such lines 15 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 ½ feet and a height of eight feet above the plane through their curb grades.
  - Change to: "Corner clearance. Within an area formed by the side lines of intersecting streets and a line joining points on such lines 30 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 feet and a height of eight feet above the plane through their curb grades.
- Zoning: Chapter 675 – 1050 Fences and hedgerows
  - Reads as: "Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 2 ½ feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 20 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the sidewalks shall not be allowed to block vision over 2 1/2 feet above the sidewalk grade for a distance of 15 feet along driveways immediate in location.
  - Change to: "Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 3 feet above the street grade within an area formed by the intersecting street lines and straight line joining the point of said street line 30 feet back from their points of intersection. Fencing and hedgerows running perpendicular to the streets shall not be allowed to block vision over 3 feet above the street grade for a distance of 15 feet along driveways immediate in location.

Please let me know if you have any questions or concerns.

Respectfully,

Roland Jean Jr. C.B.O.  
Building Commissioner  
115 Pleasant St.-Rm. 101  
City Hall Annex  
Gardner, MA 01440  
(978) 632-1900 Ext. 8050  
rjean@gardner-ma.gov

Mission Statement

To promote the safe and compatible development of the community through fair and consistent enforcement of building codes and zoning ordinances

City of Gardner, MA  
Thursday, November 14, 2019

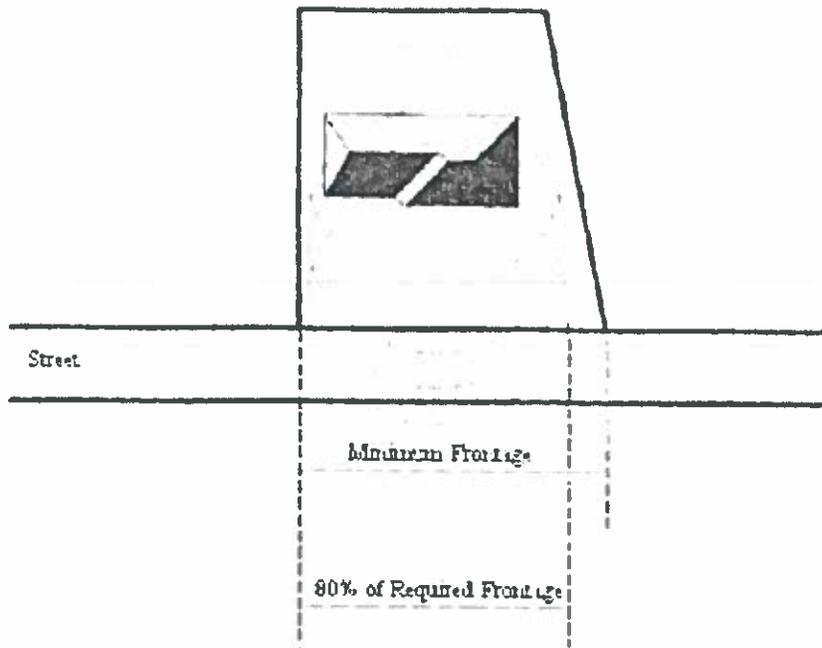
## Chapter 675. Zoning

### Article VI. Density and Dimensional Regulations

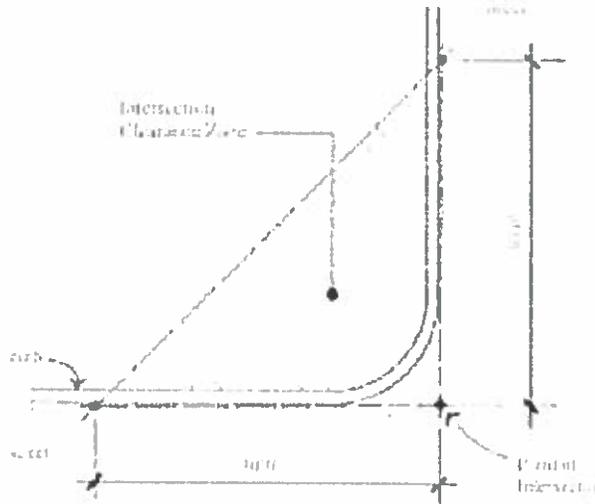
#### § 675-610. General requirements.

(See the Table of Lot, Area, Frontage, Yard and Height Requirements included at the end of this chapter)

- A. A dwelling, building or any structure hereafter erected in any district shall not be located on a lot having less than the minimum requirements.
- B. A lot or parcel of land having an area or a frontage of lesser amounts than required in the following schedule may be considered as coming within the area and frontage requirements of this section, provided that, at the time of building, such lot has an area of more than 5,000 square feet, has a frontage of 50 feet or more and is in a district zoned for residential use, and provided further that such lot or parcel of land was shown on a parcel or described in a deed duly recorded or registered at the time of the adoption of this chapter and did not at the time of such adoption adjoin other land of the same owner available for use in connection with such lot or parcel.
- C. All minimum yard dimensions required in the following schedule are to be measured from the relevant lot line.
- D. The limitation of height of buildings and structures in the following schedule shall not apply in any district to chimneys, ventilators, towers, spires, or other ornamental features of buildings, which features are in no way used for living purposes.
- E. All lots shall have a lot width such that the center of a circle having a minimum diameter of at least 80% of the required frontage of the lot can be passed along a continuous line from the lot line along which the frontage is measured to any and all points of the principal structure or proposed principal structure without the circumference intersecting any side lot line.



F. Corner clearance. Within an area formed by the side lines of intersecting streets and a line joining points on such lines 15 feet distant from their point of intersection or, in case of a rounded corner, from the point of intersection of their tangents, no structure shall be erected and no foliage maintained between a height of 3 1/2 feet and a height of eight feet above the plane through their curb grades.



§ 675-620. Table of lot, area, frontage, yard and height requirements.

The Table of Lot, Area, Frontage, Yard and Height Requirements is included at the end of this chapter.

§ 675-630. Infill development.

City of Gardner, MA  
Thursday, November 14, 2019

## Chapter 675. Zoning

### Article X. Supplemental Regulations

#### § 675-1050. Fences and hedgerows.

Fences dividing property or facing the street shall have the smooth or unclimbable side facing out. At corners, no fence or hedgerow shall be allowed to block vision over 2 1/2 feet above the street grade within an area formed by the intersecting street lines and a straight line joining the points of said street line 20 feet back from their points of intersection. Fencing and hedgerows running perpendicular to sidewalks shall not be allowed to block vision over 2 1/2 feet above the sidewalk grade for a distance of 15 feet along driveways immediate in location.

**§ 171-34. Police Officer**

All police officers of the City of Gardner, not covered by a collective bargaining agreement, regularly employed full time by the City shall be granted an annual vacation without loss of pay as follows:

- A. Regularly employed for one to four years shall be entitled to two weeks (14 calendar days).
- B. Regularly employed from five to nine years shall be entitled to three weeks (21 calendar days).
- C. Regularly employed from 10 to 14 years shall be entitled to four weeks (28 calendar days).
- D. Regularly employed for over 15 years shall be entitled to 31 calendar days.
- E. Employees shall have two consecutive days off with each five days of vacation. Each two-week vacation period shall consist of 10 paid vacation days and four regular days off. One vacation week shall consist of five working days plus two days off.

**§ 171-35. Firefighter**

All firefighters of the City of Gardner, not covered by a collective bargaining agreement, regularly employed full time by the City shall be granted an annual vacation without loss of pay as follows:

- A. Regularly employed for one to four years shall be entitled to two weeks (14 calendar days).
- B. Regularly employed from five to nine years shall be entitled to three weeks (21 calendar days).
- C. Regularly employed from 10 to 14 years shall be entitled to four weeks (28 calendar days).
- D. Regularly employed for 15 years or more shall be entitled to 31 calendar days.

**§ 171-36. Other full-time officers and employees. [Amended 6-1-2009 by Ord. No. 1492]**

All other employees or officers, except for the Conservation/Planning Agent, those provided for by law and those covered by a collective bargaining agreement, regularly employed full time by the City shall be granted an annual vacation without loss of pay as follows:

RECEIVED  
2020 JAN -8 AM 10:47  
CITY CLERK'S OFFICE  
GARDNER, MA

§ 171-36

§ 171-40

- A. Regularly employed for one to four years shall be entitled to two weeks or 10 working days.
- B. Regularly employed from five to nine years shall be entitled to three weeks or 15 working days.
- C. Regularly employed from 10 years to 14 years shall be entitled to four weeks or 20 working days.
- D. Regularly employed for 15 years or more shall be entitled to five weeks or 25 working days.

**§ 171-37. Other part-time officers and employees. [Amended 6-1-2009 by Ord. No. 1492]**

All other employees or officers, except those provided for by law and those covered by a collective bargaining agreement, regularly employed part time by the City shall be granted an annual vacation without loss of pay as follows:

- A. To be eligible a part-time worker must have worked 27 weeks in the aggregate during the 12 months preceding the first day of June in each year and must meet the eligibility requirements of part-time employees as defined in Article XII, § 171-50A.
- B. They shall be entitled to the same vacation increments as full-time employees as defined in § 171-36 based upon an eligible part-time employee's specific work hour schedule. One day will be equivalent to the total number of hours worked per week divided by five days (i.e., one day for 25 hours per week will be equivalent to five hours).

**§ 171-37(a). Conservation/Planning Agent.**

**The Conservation/Planning Agent, shall be granted annual vacation without loss of pay as follows:**

- (1) Employed for one to nine years of regular employment shall be entitled to three (3) weeks or fifteen (15) working days.**
- (2) Regularly employed from ten (10) years to fourteen (14) years shall be entitled to four (4) weeks or twenty (20) working days.**
- (3) Regularly employed for fifteen (15) years or more years shall be entitled to five (5) weeks or twenty-five (25) days.**

**Newly hired Conservation/Planning Agents shall be granted vacation time according to the following schedule:**

| <u>First day of Employment</u>    | <u>Number of Vacation Days</u> |
|-----------------------------------|--------------------------------|
| <u>January 1 to April 30</u>      | <u>15</u>                      |
| <u>May 1 to August 31</u>         | <u>10</u>                      |
| <u>September 1 to December 31</u> | <u>5</u>                       |

**§ 171-38. Vacations to be granted by department heads.**

Such vacations shall be granted by the heads of each department, as such time as in their opinion will cause the least interference with the performance of the regular work of the City.

**§ 171-39. Determination of regular employment.**

A person shall be deemed to be regularly employed within the meaning of this article if he or she has been actually employed for 27 weeks in the aggregate during the 12 months preceding the first day of June of the year in which the vacation is to be granted.

**§ 171-40. New employees.**

New full-time employees will earn one day per month up to 10 days per calendar year. This day will be credited the last day of each month. The new employee shall continue to earn vacation in this manner until January 1 of the year following his/her anniversary date of benefited employment. This vacation will only be allowed upon the completion of a probationary period of six months. In no event shall a new employee be eligible for more than 10 days of vacation per calendar year.

**§ 171-41. Accumulation of vacation time.**

Employees that do not utilize all of their vacation time within the calendar year it was granted will be allowed to carry over into the next calendar year twice their annual vacation accrual. Any employee who has excess of that amount of vacation accumulation on December 31 shall forfeit any excess of the permitted accumulation.

**§ 171-42. Minimum increments.**

Vacation time may not be taken in less than one-half-day increments.

**§ 171-43. Payment for accumulated vacation time.**

In the event that an employee terminates employment with the City, any vacation accrued will be paid to the employee. If an employee dies, any accrued vacation days shall be paid to the estate of said deceased employee.

**§ 171-53. Vacation.**

A. The Police Chief and Fire Chief shall be granted an annual vacation without loss of pay as follows:

- (1) Employed for one to four years shall be entitled to two weeks (14 calendar days).
- (2) Regularly employed five to nine years shall be entitled to three weeks (21 calendar days).
- (3) Regularly employed 10 to 14 years shall be entitled to four weeks (28 calendar days).
- (4) Regularly employed for over 15 years shall be entitled to 31 calendar days.

B. All other department heads as defined in § 171-52 shall be granted an annual vacation without loss of pay as follows:

- (1) Employed for one to ~~nine~~ ***four*** years of regular employment shall be entitled to three weeks or 15 working days.
- (2) Regularly employed from ~~10~~ ***five*** years to ~~14~~ fourteen years shall be entitled to four weeks or 20 working days.
- (3) Regularly employed ~~15~~ fifteen years to nineteen years ~~or more years~~ shall be entitled to five weeks or 25 working days.
- (4) **Regularly employment for twenty or more years shall be entitled to 6 weeks or thirty working days.**

C. A department head shall be deemed to be regularly employed within the meaning of this article if he or she has been actually employed for 27 weeks in the aggregate during the 12 months preceding the first day of June of the year in which the vacation is to be granted.

D. Department heads that do not utilize all of their vacation time within the calendar year it was granted will be allowed to carry over into the next calendar year twice their annual vacation accrual. Any department head who exceeds that amount of vacation accumulation on December 31 shall forfeit any excess of the permitted accumulation.

E. Newly hired department heads shall be granted vacation time according to the following schedule:

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2020 JAN -8 AM 10:47

CITY CLERK'S OFFICE  
GARDNER, MA

§ 171-53

§ 171-53

| First Day of<br>Employment    | Number of Vacation Days |                               |
|-------------------------------|-------------------------|-------------------------------|
|                               | Police/Fire             | All Other Department<br>Heads |
| January 1 to April 30         | 14                      | 15                            |
| May 1 to August 31            | 10                      | 10                            |
| September 1 to<br>December 31 | 5                       | 5                             |

F. In the event that a department head terminates employment with the City, any vacation accrued will be paid to the department head. If a department head dies, any accrued vacation days shall be paid to the estate of said deceased department head.

**Alan Agnelli**

10240

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**From:** Jeffrey Legros  
**Sent:** Friday, January 10, 2020 10:17 AM  
**To:** Alan Agnelli  
**Cc:** Katie Medina; Joshua Cormier; Trevor Beauregard  
**Subject:** FY2020 CDBG Mini-Entitlement Plan Resolution  
**Attachments:** Resolution for CDBG (Council).doc; Proposed Projects BG20 - CDBGSC Recommended.pdf; 2020\_CDBG.pdf; FY2018-FY2021 CDS - UPDATE2 - 1-10-2019.pdf; Council Submission CDBG FY20.pdf

Alan,

Can you please include this information on the Agenda for the upcoming Finance Committee meeting? It is for their consideration and recommendation to City Council relative to the City's upcoming Community Development Block Grant (CDBG) Mini-Entitlement Program FY20 application. I have included the information as individual documents and as a combined packet for your convenience. Let me know if there anything else you need or if you need me to reformat anything.

Thank you,  
Jeff

Jeffrey D. Legros, Assistant Director  
Department of Community Development & Planning  
City of Gardner  
115 Pleasant Street, Gardner, MA 01440  
978-630-4011, Ext. 1

**RESOLUTION****FY 2020 COMMUNITY DEVELOPMENT BLOCK GRANT  
Mini-Entitlement Plan**

BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF GARDNER AS FOLLOWS:

WHEREAS, the City council has reviewed the proposals prepared by the Department of Community Development and Planning for inclusion within the FY 2020 Community Development Block Grant (CDBG) Mini-Entitlement Plan; and

WHEREAS, the CDBG proposals seek funding for support of public social services, demolition, infrastructure repair and upgrade, economic development, rehabilitation, planning and design, and associated administrative costs; and

WHEREAS, the activities proposed within the FY 2020 CDBG Mini-Entitlement Plan meet the priorities identified within the City's 2018-2021 Community Development Strategy, and the 2004 Community Development Plan; and

WHEREAS, the City does not possess the bonding capacity or have the availability of funds to appropriate from its general budget to undertake such projects and reliance upon grant funds is required; and

WHEREAS, the City Council supports each of the activities as being consistent with the City's goal of promoting quality programs for its citizens;

NOW THEREFORE, the City Council hereby extends its support of each proposed activity and endorses the City's FY 2020 CDBG Mini-Entitlement Plan to be submitted to the Commonwealth of Massachusetts, Department of Housing and Community Development.

| <u>Group</u> | <u>Project</u>                                                                                                                           | <u>CDBG \$'s</u>    | <u>Non-CDBG \$'s</u> | <u>Total</u>        |
|--------------|------------------------------------------------------------------------------------------------------------------------------------------|---------------------|----------------------|---------------------|
| 6B           | Downtown Phase 2. Connors & Parker Street block. Construction of crosswalk, sidewalk, and lighting repair and upgrade.                   | \$613,150.00        | \$0.00               | \$613,150.00        |
| 6K           | Downtown Phase 3. Monument Park. Design of crosswalk, sidewalk, and lighting repair and upgrade.                                         | \$40,500.00         | \$0.00               | \$40,500.00         |
| 6K           | Park Street Park. 53 Park Street. Design of park and parking area for access to recreation activities.                                   | \$18,000.00         | \$0.00               | \$18,000.00         |
| 8B           | Domestic Violence Prevention. Provide services for 30 LMI Gardner residents affected by domestic violence.                               | \$8,000.00          | \$0.00               | \$8,000.00          |
| 8B           | Family Support Services. Family Support Services to 24 LMI Gardner residents                                                             | \$6,600.00          | \$6,600.00           | \$13,200.00         |
| 8B           | Gardner Public Schools Athletics. Provide financial assistance to LMI student athletes at Gardner High School and Gardner Middle School. | \$15,000.00         | \$0.00               | \$15,000.00         |
|              | <b>Administrative &amp; Delivery costs.</b>                                                                                              | \$123,750.00        | \$0.00               | \$123,750.00        |
|              | <b>Sub-total</b>                                                                                                                         | <b>\$825,000.00</b> | <b>\$6,600.00</b>    | <b>\$831,600.00</b> |

## FY2018 – FY2021 COMMUNITY DEVELOPMENT STRATEGY

The City of Gardner's Community Development Strategy summarizes the City's various efforts to engage in community-based planning and priority setting, staying consistent with the Commonwealth's Sustainable Development Principals, and to outline a plan of action intended to accomplish specific community development goals. The current Community Development Strategy (CDS) will be used to direct resources from all sources toward projects that address that needs identified by the community as high priorities. Acting through its Department of Community Development and Planning, using specifically CDBG funds, projects will lie within the boundaries of the Downtown Urban Renewal Area (D-URA) and the Mill Street Corridor Urban Renewal Area (MSC-URA).

**Housing: Expansion and Retention.** This category is consistent with Concentrate Development and Mix Uses and Expand Housing Opportunities.

The City of Gardner is committed to expanding housing opportunities in appropriate locations to meet the needs of Gardner's population. Gardner has partnered with local and regional non-profit organizations to enhance and rehabilitate properties creating safe and affordable housing and repairing dilapidated buildings. Many of the properties in the D-URA are mixed use properties with retail or commercial endeavors on the first floor and apartments on the upper floors, which due to a variety of reasons, remain mostly vacant. In order to facilitate the redevelopment of these vacant properties, and others throughout the City, the City must increase the quantity and availability of parking, expedite the process for taking control of tax title properties, assess current zoning and promote smart growth districts, address storm water management practices, and partner with local agencies and developers to invest in the existing infrastructure. The City must also continue to support residents by partnering with local banks and non-profit agencies to identify properties that are in pre-foreclosure, distribute information regarding the availability of foreclosure counseling, assist with post-foreclosure issues. Education to first time homebuyers is also crucial in foreclosure prevention.

**Economic Development.** This category is consistent with Concentrate Development and Mix Uses, Advance Equity, Increase Job and Business Opportunities and Plan Regionally.

There are two distinct economic development goals in the City of Gardner – to diversify the local economy and increase job opportunities by encouraging and facilitating retention and expansion of Gardner based businesses as well as attracting new businesses to Gardner while promoting reinvestment in older industrial and commercial properties. To that end, the City will continue to coordinate economic development efforts by maintaining funding for the Economic Development Coordinator (EDC) position. Within the role, the EDC will continue to implement the approved urban renewal plans; identify and develop a new industrial business park; assist and expand training opportunities for the local workforce; provide support to new and existing businesses throughout Gardner by organizing company tours with potential partners; act as a conduit between the City and the Chamber of Commerce, Square Two, NewVue Communities and other organizations for marketing and technical support such as sign and façade improvements, marketing, business expansion efforts and networking with other business owners; and partner with local non-profit agencies to assist in challenges facing the local workforce such as job training, job-related transportation issues, job-related childcare, education and financial literacy and self-sufficiency programs.

**Open Space and Recreation.** The Sustainable Development principles relevant to this section are to Protect Land and Ecosystems and Use Natural Resources Wisely.

The City of Gardner has a fully updated Open Space and Recreation Plan (OSRP) that was accepted by the State in 2015. The overall purpose of the OSRP is to provide Gardner's residents with a diverse system of interconnected open space areas and quality recreational opportunities that protect natural resources, promote public health, and enhance the quality of life. Enhancing the quality of life in a community must maintain a careful balance between equity, environment and economy. To meet the overall goal of the OSRP, it is important that the City focus on acquiring additional open space parcels, or more effectively utilize existing land; improve management and maintenance of existing municipally owned open space, including land and bodies of water; increase opportunities for recreation along the Otter River and other waterways; complete the North Central Pathway in partnership with the Town of Winchendon; add new equipment and increase maintenance of existing equipment at the existing recreation facilities; look for opportunities to acquire land, or repurpose existing land, for additional recreational facilities and/or fields; construct, replace, and maintain a sidewalk network throughout the City to ensure a safe walkable community; adopt a reduced salt policy; and promote the benefits of donating open space.

**Transportation**. The Sustainable Development Principle of Provide Transportation Choice is most relevant to this section.

The City's goals include increasing access to transportation options and ensuring safe, accessible options for all travel modes – walking, biking, transit and vehicles – for people of all ages and abilities, including those with disabilities, allowing safe and convenient travel throughout the City. To that end, the City continues to advocate for increased bus service to allow working parents and the underemployed better access to childcare facilities and employment opportunities; upgrading State Route 2 and improvements to the Community Rail System serving Northern Worcester County; promote walking and biking opportunities within the City and advocate for bicycle racks on buses to allow travel between communities for recreational purposes; apply appropriate Smart Parking standards and strategies in the target areas and increase the availability of parking the target areas; continue to upgrade the sidewalks to ADA/MAAB standards and repair deteriorated infrastructure which will include preparing and implementing a pavement management plan; provide better traffic control features such as line painting and cross walks; and increase the enforcement of traffic laws and ordinances.

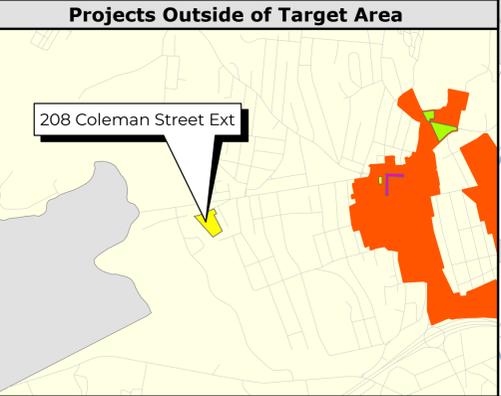
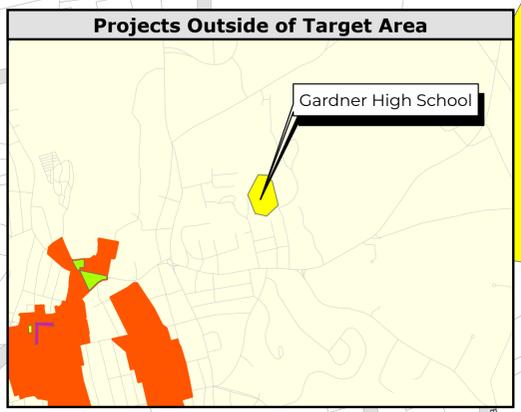
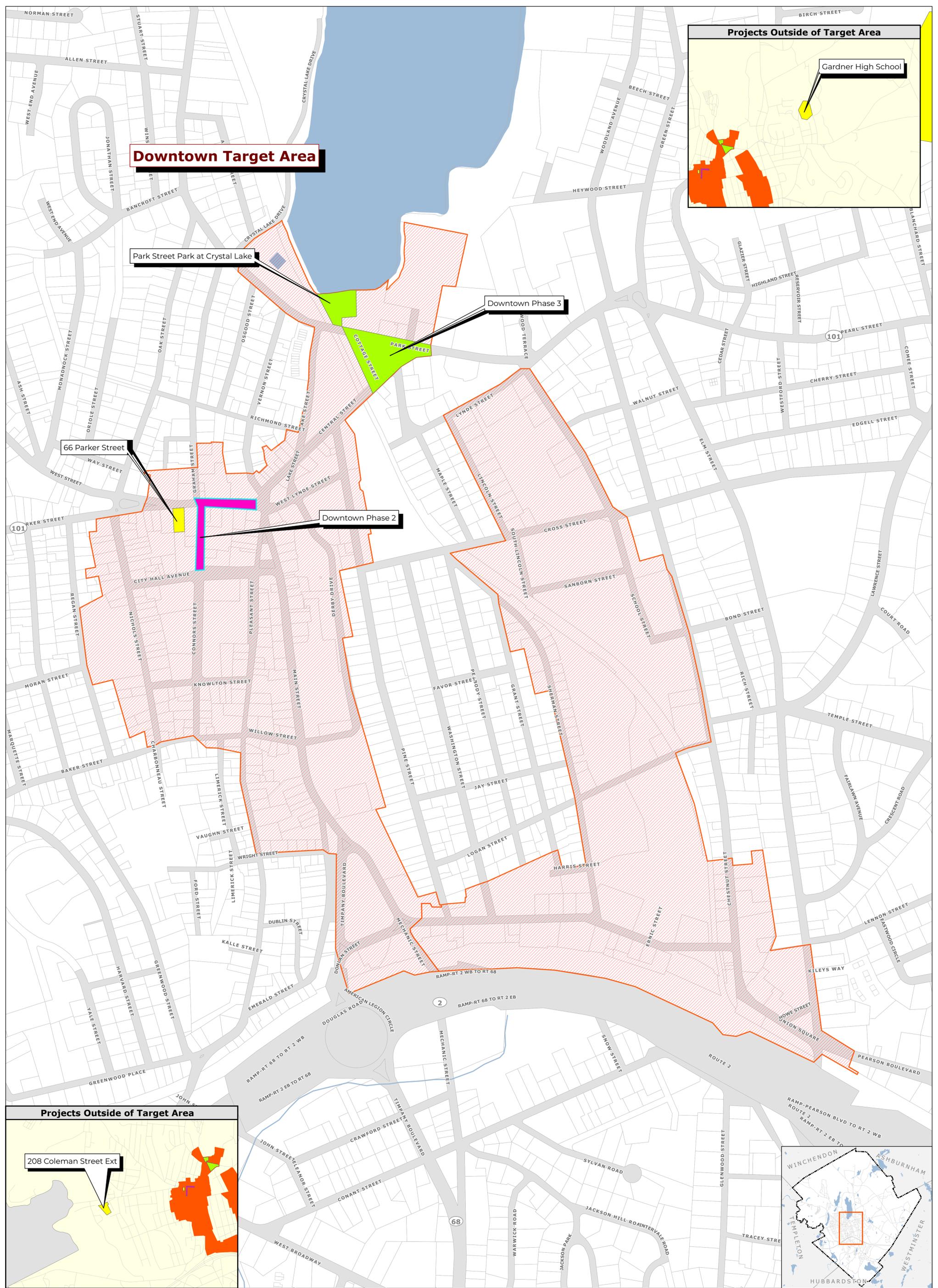
The City has entered into a Community Compact with the Commonwealth of Massachusetts and has created a Complete Streets Policy outlining its commitment in obtaining its transportation goals.

**Special Needs**. This category does not tie in to the Commonwealth's Sustainable Development Principles but is an important component to the Community Development Strategy of the City of Gardner.

It is important the residents of Gardner have equal access to municipal and regional services, activities and programs. To the that end, the City will continue to evaluate its ADA Transition Plan and make recommendations where necessary; provide auxiliary aids and services that allow municipal communication improvement; increase the support available to persons having special needs, including, but not limited to, the elderly, the homeless, victims of domestic violence, low and moderate income persons and the disabled; expand partnerships with local and regional health, social and human service providers; support efforts of private developers to create affordable and market rate senior housing; expand existing City efforts to rehabilitate substandard housing, particularly inaccessible, multi-family buildings; continue to upgrade the existing infrastructure with ADA compliant curbs and ramps to make travel more accessible; and provide support to address public health priorities including those dealing with addiction, mental health and physical disabilities.

**FY2018 – FY2021 COMMUNITY DEVELOPMENT STRATEGY  
PRIORITY LIST**

1. Reconstruct or alter streets, sidewalks, and public buildings to allow for handicap accessibility and to encourage pedestrian travel. – Year 1-3. Additional funding potential through the Complete Streets program as well as local City funding.
2. Upgrade existing infrastructure, particularly in the Downtown Urban Renewal Area and Mill Street Corridor Urban Renewal Area. Year 1-3.
3. Apply Complete Streets Standards to Target Areas, Timpany Boulevard Corridor, and safe route to school areas to accommodate all modes of travel and help facilitate economic growth. Year 1-3. See above.
4. Apply appropriate “Smart Parking” standards and strategies and increase availability of parking in the Downtown Urban Renewal Area. Year 1-3.
5. Implement the approved Downtown and Mill Street Corridor Urban Renewal Plans. Years 1-3.
6. Restore, enhance, build and support diverse recreational facilities and/or activities. Year 2/3. Additional funds through Trails Grant and other recreational sources.
7. Implement the Open Space and Recreation Plan including, but not limited to, acquiring, protecting, and maintaining open space and environmentally sensitive lands. Years 1-3. See #6.
8. Support and expand economic security and self-sufficiency programs. Year 1-3
9. Work cooperatively with all area for-profit, non-profit and service agencies to implement the CDS. Years 1-3.
10. Selectively demolish buildings that are beyond reuse in the Target Area. Year 2
11. Rehabilitate dilapidated buildings within the Target Area (Downtown Urban Renewal Area and Mill Street Corridor Urban Renewal Area). Year 1-3
12. Attract and assist businesses opening in, relocating to, or already existing in, Gardner. Years 1-3.
13. Redevelop vacant or underutilized land and buildings, particularly in the Urban Renewal Areas. Year 3.
14. Rehabilitate non-code compliant, and/or construction of, affordable single and multi-family homes.



**Legend**

|                      |                        |
|----------------------|------------------------|
| Downtown Target Area | 2020 Project Types     |
| Surface Water        | Design Project         |
| Streams              | Construction           |
| Town Boundary        | Public Social Services |

## 2020 CDBG APPLICATION TARGET AREA AND PROJECTS

CITY OF GARDNER

95 Pleasant Street  
Gardner, MA 01440

\*Information displayed must not be used for authoritative boundary determinations or for authoritatively locating physical objects; the authoritative determination of boundary or other physical locations remains the purview of the professional land surveyor and, in the case of property boundaries, the professional title attorney.

Note that legal parcel boundaries may or may not be coincident with visible features, and that some features (e.g. the coastline, river banks, and pond/lake edges) can move over time. Therefore, assumptions about coincidence with visible features must be carefully reviewed, case-by-case.

**Data Sources**  
City of Gardner Engineering &  
Office of Geographic and Environmental Information (MassGIS),  
Commonwealth of Massachusetts, EOEa

