Regular Meeting of the City Council was held in the City Council Chamber, Room 219, City Hall, on Monday evening, January 7, 2019.

CALL TO ORDER
City Clerk Alan Agnelli called the meeting to order at 7:30 o’clock p.m. and announced that since Councillor James Walsh is travelling out-of-state, that he would participate remotely due to geographic distance.

CALL OF THE ROLL
City Clerk Alan Agnelli called the Roll of Members. Eleven (11) Councillors were present including President Scott Joseph Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh (participating remotely).

ELECTION OF THE COUNCIL PRESIDENT
The City Clerk informed the Council that the procedures for nomination and election of the Council President were included in the Calendar and packet. The procedures provided were, as follows:

- Nominations from the floor will be recognized.
- A nomination does not require a second; however, Councillors may second a nomination to indicate endorsement.
- A nomination is debatable, is not amendable, and cannot be reconsidered.
- No one may nominate more than one person, if an objection is made, until every member wishing to nominate has had an opportunity to do so.
- A Councillor may nominate himself or herself.
- If no further nominations are offered, the Clerk will call for a motion to close nominations.
- A two-thirds vote is required to close nominations.
- A majority vote is required to reopen nominations.
- The Clerk will call the roll of members, whereupon each Councillor shall state the name of the Councillor whom they choose to be President.
- The nominee receiving the requisite six votes shall be declared elected.
- Further balloting shall be undertaken until a President is elected.

The City Clerk announced that nominations were in order for election of Council President for the year 2019, in accordance with Section 5 of the Charter of the City of Gardner.

In nominating Councillor Graves, Councillor Hardern stated that Councillor Graves has demonstrated intelligence, experience, humor, and patience to do the job and has worked to build consensus and to build a more united Council.

Continuing, she said that the City Council, the legislative branch, will have to play an important role if the City is to be successful and must work with the Mayor and the Administration and to provide the “necessary checks and balances.” “Scott understands the need for that balance and has demonstrated that he will give individual Councillors a voice while steering the Council to consensus,” she added.

There being no further nominations, the City Clerk entertained a motion to close nominations.

On a motion by Councillor Christine Johnson and seconded by Councillor Nathan Boudreau, on call of the roll, it was voted eleven (11) yeas, Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Scott Graves, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to close nominations.

On call of the roll:

- Councillor James S. Boone voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Nathan R. Boudreau voting SCOTT JOSEPH GRAVES, ESQ.
- Councillor Craig R. Cormier voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Ronald F. Cormier voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Edward A. Gravel voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Scott J. Graves voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Karen G. Hardern voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Christine A. Johnson voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor James D. Johnson voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor Elizabeth J. Kazinskas voting for SCOTT JOSEPH GRAVES, ESQ.
- Councillor James M. Walsh voting for SCOTT JOSEPH GRAVES, ESQ.

Having received eleven (11) votes, Councillor Scott Joseph Graves, Esq. was declared elected Council President. Councillors applauded and extended personal congratulations.

President Graves assumed the Chair and expressed appreciation to his colleagues for re-electing him to the Council Presidency.
OPENING PRAYER

President Graves led the Council in reciting the Opening Prayer.

PLEDGE OF ALLEGIANCE

President Graves led the Council in reciting the “Pledge of Allegiance”.

OPEN MEETING RECORDING & PUBLIC RECORDS ANNOUNCEMENT

President Graves announced to the assembly that the Open Meeting Recording and Public Records Announcement is posted at the entrance to the Chamber, and that any person planning to record the meeting by any means should identify themselves.

READING & ACCEPTANCE OF MINUTES

On a motion by Councillor Ronald Cormier and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to waive reading and to accept the Minutes of the Informal Meetings of May 21, 2018, June 25, 2018, June 26, 2018, and June 27, 2018, and the Informal and Regular Meetings of December 17, 2018.

PUBLIC HEARING

#10032

President Graves opened the Public Hearing on the petition of NATIONAL GRID and Verizon New England, Inc. for permission to locate poles, wires and fixtures, including the necessary sustaining and protecting fixtures along and across the following public way:

Otter River Road - National Grid to install 1 JO pole on Otter River Road beginning at a point approximately 374 feet southwest of the centerline of the intersection of Happy Hollow Road. National Grid to install a new jointly-owned 40 foot class 2 pole for customer upgrade.

The President called for persons wishing to testify in favor of the Petition.

Steven Soucy, representing National Grid, testified that the new pole will accommodate a customer at 302 Otter River Road. The new pole would allow the relocation of the upgraded electric service to the northeast side of the house.

The President twice called for persons wishing to testify in favor of the Petition.
There being none, the President thrice called for persons wishing to testify in opposition to the Petition.

There being none, the President declared the public hearing closed at 7:39 p.m.

**MEASURE TAKEN OUT OF ORDER**

#10032

President Graves announced that *A Petition by National Grid and Verizon New England, Inc. to install 1 jointly-owned Pole on Otter River Road beginning at a point approximately 374' west of the centerline of the intersection of Happy Hollow Road, referred to the Public Service Committee on December 17, 2018, be taken out of order as appearing on the Council Calendar.*

President Graves recognized Councillor Nathan Boudreau.

Councillor Nathan Boudreau, the former Chairman of the Public Service Committee, informed the Council that since the 2019 Council Standing Committees have yet to be constituted [and to not delay the Order], he moved to discharge the Petition from the Public Service Committee. Councillor James Boone seconded the motion.

On call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to discharge the Petition from Committee.

On a motion by Councillor Nathan Boudreau and seconded by Councillor Craig Cormier, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to adopt the following Order:

**ORDER FOR JOINT OR IDENTICAL POLE LOCATIONS**

By the City Council of the City of Gardner, Massachusetts

Notice having been given and public hearing held, as provided by law,

IT IS HEREBY ORDERED:

That NATIONAL GRID and VERIZON NEW ENGLAND, INC. (formerly known as NEW ENGLAND TELEPHONE AND TELEGRAPH COMPANY) be and they are hereby granted joint or identical locations for and permission to erect and maintain poles and wires to be placed thereon, together with such sustaining and protecting fixtures as said Companies may
deem necessary, in the public way or ways hereinafter referred to, as requested in petition of said companies dated the 10th day of December, 2018.

All construction under this order shall be in accordance with the following conditions:

Poles shall be of sound timber, and reasonably straight, and shall be set substantially at the points indicated upon the plan marked – Otter River Road – Gardner, Massachusetts.

No. #27287338………………Dated: December 10, 2018 - filed with this order.

There may be attached to said poles by NATIONAL GRID and VERIZON NEW ENGLAND, INC. such wires, cables and fixtures as needed in their business and all of said wires and cables shall be placed at a height of not less than twenty (20) feet from the ground.

The following are the public ways or part of ways along which the poles above referenced to may be erected, and the number of poles which may be erected thereon under this order:-

Otter River Road - National Grid to install 1 JO pole on Otter River Road beginning at a point approximately 374 feet southwest of the centerline of the intersection of Happy Hollow Road. National Grid to install a new jointly-owned 40 foot class 2 pole for customer upgrade.

Also for permission to lay and maintain underground laterals, cables and wires in the above or intersecting public ways for the purpose of making connections with such poles and buildings as each of said petitioners may desire for distributing purposes.

**MEASURES TAKEN OUT OF ORDER**

President Graves announced that Calendar #10036, #10037, #10038, #10039, and #10040, as appearing on the Council Calendar, would be taken out of order to accommodate the several appointees appearing for confirmation and administration of the oaths of office.

**COMMUNICATIONS FROM THE MAYOR**

**APPOINTMENTS**

#10036

Councillor Ronald Cormier informed the Council that in the absence of a constituted Finance Committee, the Chief of Police provided an outline that explained that all three officer candidates are residents of the City of Gardner; have undergone extensive pre-employment screening; recently graduated from the Municipal Police Academy; are veterans of the United States Armed Forces; and, are highly recommended for appointment by the Chief. Therefore, Councillor Cormier said that it would be appropriate to waive the customary committee report and to suspend Council Rule 9 in order to act on the Appointments, notwithstanding the 10-day notice requirement.
On a motion by Councillor Ronald Cormier and seconded by Councillor James Boone, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to suspend Council Rule 9 in order to act on all three Appointments, notwithstanding the 10-day notice requirement.

On a motion by Councillor Ronald Cormier and seconded by Councillor James Johnson, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to confirm the following Appointment received from the Mayor:

MARCUS GUERREIRO to the Position of Police Officer, Permanent.

Worcester, ss. January 7, 2019

Then personally appeared MARCUS GUERREIRO and made oath that he would bear true faith and allegiance to the United States of America and the Commonwealth of Massachusetts and would support the Constitution and laws thereof.

Before me,
/s/ Alan L. Agnelli, City Clerk

#10037
On a motion by Councillor Ronald Cormier and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to confirm the following Appointment received from the Mayor:

JONATHAN McNAMARA to the Position of Police Officer, Permanent.

Worcester, ss. January 7, 2019

Then personally appeared JONATHAN McNAMARA and made oath that he would bear true faith and allegiance to the United States of America and the Commonwealth of Massachusetts and would support the Constitution and laws thereof.

Before me,
/s/ Alan L. Agnelli, City Clerk
#10038
On a motion by Councillor Ronald Cormier and seconded by Councillor Christine Johnson, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to confirm the following Appointment received from the Mayor:

JOSHUA WILLIS to the Position of Police Officer, Permanent.

Worcester, ss. January 7, 2019

Then personally appeared JOSHUA WILLIS and made oath that he would bear true faith and allegiance to the United States of America and the Commonwealth of Massachusetts and would support the Constitution and laws thereof.

Before me,
/s/ Alan L. Agnelli, City Clerk

#10039
President Graves called for nominations for the position of City Collector of Taxes.


There being no further nominations, President Graves entertained a motion to close nominations.

On a motion by Councillor Edward Gravel and seconded by Councillor Nathan Boudreau, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to close nominations.

On call of the roll:

Councillor James S. Boone voting for CHARLINE M. DAIGLE
Councillor Nathan R. Boudreau voting for CHARLINE M. DAIGLE
Councillor Craig R. Cormier voting for CHARLINE M. DAIGLE
Councillor Ronald F. Cormier voting for CHARLINE M. DAIGLE
Councillor Edward A. Gravel voting for CHARLINE M. DAIGLE
Councillor Karen G. Hardern voting for CHARLINE M. DAIGLE
Councillor Christine A. Johnson voting for CHARLINE M. DAIGLE
Councillor James D. Johnson voting for CHARLINE M. DAIGLE
Councillor Elizabeth J. Kazinskas voting for CHARLINE M. DAIGLE
Councillor James M. Walsh voting for CHARLINE M. DAIGLE
President Scott Joseph Graves voting for CHARLINE M. DAIGLE

Having received eleven (11) votes, Charline M. Daigle was declared elected City Collector of Taxes for the term expiring January 3, 2022.

Worcester, ss. January 7, 2019

Then personally appeared CHARLINE M. DAIGLE and made oath that she would faithfully and impartially perform the duties of City Collector of Taxes according to law and the best of her abilities.

Before me,
/s/ Alan L. Agnelli, City Clerk

#10040
President Graves called for nominations for the position of City Treasurer.


There being no further nominations, President Graves entertained a motion to close nominations.

On a motion by Councillor Christine Johnson and seconded by Councillor James Boone, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to close nominations.

On call of the roll:

Councillor James S. Boone voting for CHARLINE M. DAIGLE
Councillor Nathan R. Boudreau voting for CHARLINE M. DAIGLE
Councillor Craig R. Cormier voting for CHARLINE M. DAIGLE
Councillor Ronald F. Cormier voting for CHARLINE M. DAIGLE
Councillor Edward A. Gravel voting for CHARLINE M. DAIGLE
Councillor Karen G. Hardern voting for CHARLINE M. DAIGLE
Councillor Christine A. Johnson voting for CHARLINE M. DAIGLE
Councillor James D. Johnson voting for CHARLINE M. DAIGLE
Councillor Elizabeth J. Kazinskas voting for CHARLINE M. DAIGLE
Councillor James M. Walsh voting for CHARLINE M. DAIGLE
President Scott Joseph Graves voting for CHARLINE M. DAIGLE

Having received eleven (11) votes, Charline M. Daigle was declared elected City Treasurer for the term expiring January 3, 2022.

Worcester, ss. January 7, 2019

Then personally appeared CHARLINE M. DAIGLE and made oath that she would faithfully and impartially perform the duties of City Treasurer according to law and the best of her abilities.

Before me,
/s/ Alan L. Agnelli, City Clerk

PRESENTATION BY THE SCHOOL BUILDING COMMITTEE

School Committee members present during the Presentation were Mayor Hawke; James R. Abare; Anne F. Hurst; John M. LaFreniere; Jennifer Z. Pelavin; Melody B. Phelps; and, Robert J. Swartz.

School Building Committee members present during the Presentation were Mayor Mark Hawke; Superintendent of Schools Mark Pellegrino; Councillor Ronald Cormier; School Committee members Jennifer Z. Pelavin and Robert Swartz; School Business Manager April Yu; Ashley Chicoine, ESS Teacher; Christina Thomas, WSS Teacher; David Fredette, ESS Principal; Dr. Catherine Goguen, Chief Academic Officer; Wayne Anderson, Director of Facilities; and, Chief of Police Richard Braks. Dr. Stephen Hemman, Special Projects Assistant to the Superintendent, Gardner School Department, was also present.

Presenting were Timothy Alix, Senior Project Manager, Colliers International, the Owner's Project Manager; and, Kristian Whitsett, Principal, Jones-Whitsett Architects.

Mayor Hawke introduced the Presenters and outlined the composition of the School Building Committee, the positions of which are prescribed by the MSBA, except for the two private citizens. He said that the School Committee is expected to vote at its meeting on Tuesday to endorse the site of the proposed elementary school, a parcel of land that is privately owned and abuts City-owned property. He added that the City Council would have to approve any funding in order to acquire the parcel.

Timothy Alix, the Owner's Project Manager, explained that the school building process is phased and lengthy, and provided an overview of the MBSA process, including eligible and ineligible costs. He also provided an overview of the Local Approvals Timeline.
Kristian Whitsett, Principal, Jones-Whitsett Architects, provided an overview of existing conditions at Waterford Street and Elm Street Schools, highlighting various elements. In addition, he outlined the Educational Visioning process, Guiding Principles, and Educational Program Options. Of the options, he stated that the Building Committee narrowed its options to three, and the Committee chose Option 6: New Pearl Street PK-4.

Superintendent Mark Pellegrino stated that it has been over 100 years since an elementary school was built in Gardner and stressed that there is a big difference between an elementary school and a secondary school, that the needs of students are radically different - room sizes and configurations - which have changed a lot in the last 100 years. “So,” he said, “it is important that we start to reach all of our students.”

Continuing, Mr. Pellegrino stated that the PK-4 option eliminates the need to move students from school-to-school, resulting in fewer transitions for a student population that has many needs. He stressed the need for technology to support 21st century college and career readiness; resources to better support students with disabilities; staff collaboration; opportunities for older students to mentor younger students and help with social interaction and intervention; improved instructional spaces for Art and Music; it is least expensive option when considering dollars per student; and, addresses the District’s long-term goal of all PK-4 students in one building. He noted that it is advantageous to have many more staff resources in one building – psychologists, counselors, etc., and concluded by saying that after this school building project, the next project will likely occur within the next twenty years, the need being to focus on the High School, since it will have been in use for over 60 years.

Citing the need for additional land, Kristian Whitsett stated that the goal has been to site the new elementary school near the Middle School and the High School. He provided an overview of the wetlands and developable area of the proposed site.

The Mayor noted that the Pearl Street Site Schematic shows a potential connector road to the High School parcel which, he said, may be an option in the future and that the City owns the land.

Councillor Christine Johnson expressed concern about the absence of a second access to the proposed school site, citing the current traffic congestion resulting from accessing the High School and Middle School from Pearl Street.

Superintendent Pellegrino noted that the start and end times are staggered for all the schools, thus alleviating traffic congestion caused by school buses and vehicles picking up and dropping off students.

Kristian Whitsett added that a traffic study will be conducted in the next phase.
Councillor Nathan Boudreau questioned whether the development of the “potential connector road” would necessitate the installation of a bridge in order to traverse the wetlands.

Mayor Hawke responded, saying that the solution would likely be to install a culvert.

On questioning from Councillor Gravel, Mr. Whitsett stated that due to the wetlands in the area, the school would likely be constructed on a slab, as opposed to a foundation.

Kristian Whitsett outlined the various floor plans/schematics which, he noted, are very preliminary sketches.

Timothy Alix stated that the Design Team sought cost estimates from an independent estimator and the presentation outlines “very rudimentary costs” based on the schematics. He added that cost estimates are updated during the various phases of planning. The current estimates include:

- **New School – Estimated Trade Costs** $41,500,000
- **Sitework – Estimated Trade Costs** $ 8,100,000
- **Contingencies and Escalation** $ 8,300,000
- **General Conditions & Overhead** $ 7,400,000
- **Total Estimated Construction Cost** $65,300,000
- **Approximate Construction Cost** $65 – 69 Million
- **Other Project Costs (Fees, Contingencies, etc.)** $18 – 20 Million
- **Approximate Project Costs** $83 – 89 Million
- **Approximate MSBA Reimbursement** $48 – 52 Million
- **Approximate City Costs** $36 – 40 Million

Councillor Christine Johnson questioned whether modular companies are permitted to bid on the school project.

Mr. Alix responded, saying that school is not being designed as a modular building.

Councillor James Johnson noted that the project cost estimate does not include the cost to acquire the site, so he questioned if a purchase price has been determined.

Mayor Hawke responded, saying that the City is in the process of obtaining an appraisal of the property.

Councillor Gravel questioned whether the MSBA reimbursement rate changed since the initial application.
Citing the Power Point Presentation handout, the Mayor noted that the City’s base reimbursement rate is 78.6% of eligible costs and that an auditorium, for example, is not MSBA reimbursable, as are site costs that exceed 8% of construction costs. He added that site costs would achieve an 80% reimbursement rate.

Mr. Alix stated that the maximum MSBA reimbursement rate is 80% and that the City may be able to get to 80% with incentive points by focusing on sustainable building products and energy efficiencies.

On questioning by Councillor Gravel, Mr. Alix stated that “Best Practices” are used, and that the project will be LEED (“Leadership in Energy and Environmental Design”) certified. He added that a lot of the points can be achieved in the design phase through energy modeling and the types of fixtures utilized.

Councillor Christine Johnson questioned whether the costs that are outlined in the presentation include such items as desks, computers, and SMART Boards.

Mr. Alix said that the MSBA will reimburse $1,200 per student for technology and $1,200 per student for furniture; however, the reimbursements may not cover everything that is needed.

Continuing, Mr. Alix said that the Project is presently is in the Schematic Design Phase, then to be followed by the MSBA Budget approval; a City ballot vote to approve funding (Debt Exclusion); construction; and, then opening in the Fall of 2022.

Councillor Boone questioned whether the Committee discussed uses for Elm Street School and Waterford Street School once they are vacated.

Superintendent Pellegrino responded, saying that the Committee discussed the issue and that CAPS Collaborative has expressed interest in the Elm Street School building, as has Mount Wachusett Community College for additional Gateway Programs. He added that since Administrative offices are not MSBA reimbursement-eligible, the offices likely will be relocated to Elm Street School.

Mayor Hawke said that the Boys and Girls Club is interested in using Waterford Street School.

Councillor Christine Johnson stated that she had conversations with Superintendent Pellegrino concerning uses for the Gardner Academy for Learning and Technology building for technology and agriculture, similar to [programs offered by] Monty Tech. She asked if
the Superintendent had found any interest from technology companies that would invest in such a school.

Superintendent Pellegrino stated that in the coming semester, the School Department is partnering with Mount Wachusett Community College’s Devens Campus for an OSHA Certification Program, which will become part of Gardner Academy for the coming semester. He added that the School Department is seeking paid internship opportunities for students through local companies, which is a step toward the concept addressed by Councillor Christine Johnson.

Timothy Alix finalized the overview of the Local Approvals Timeline.

Superintendent Pellegrino provided an overview of the elements in the slide, Why Act Now:

- Gardner has not built a new school since the Middle School in 1996.
- Gardner has not built a true Elementary School since the early 1900’s (corrected).
- Gardner’s base reimbursement rate is 78.6% of eligible costs.
- Including all reimbursable and non-reimbursable costs, MSBA will reimburse the City for approximately 60% of the project costs.
- An opportunity to provide new facilities for the entire elementary school population.
- Keep Gardner students in Gardner – reducing choice out and out of district placements. Superintendent Pellegrino said that currently, School choice out costs the School Department $1.4 Million, accounting for over 300 students. He added that when speaking with communities that build new schools, school choice out drops dramatically and see increases in school choice in, as well as offering better options to seek out and retain students with various needs.
- PK-4 approach is most efficient in terms of square feet/student, as well as cost/square foot. Superintendent Pellegrino noted that it also provides for faculty sharing, whether regular or substitute teachers, or specialists.

Superintendent Pellegrino addressed Councillor Gravel’s question concerning PK-4 enrollment, saying that enrollment in these grades has been steady and is projected to remain at around 1,000 in the future.

Councillor Christine Johnson noted that during her School Committee tenure, elementary school enrollments have remained steady, and also experienced an increase when Pre-K and full-day Kindergarten classes were added years earlier.

School Committee member Anne Hurst commented that it is frequently necessary to place students with disabilities in out-of-district placements because Gardner’s schools cannot accommodate their needs.
COMMUNICATIONS FROM THE MAYOR

APPOINTMENTS

#10034
Councillor Ronald Cormier informed the Council that he spoke with the Building Commissioner and was advised that Mr. Dame is needed to fill-in for the Wire Inspector who is on leave.

On a motion by Councillor Ronald Cormier and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to confirm the following Appointment received from the Mayor:

SHAUNESY DAME to the position of Alternate Inspector of Wires for term expiring December 14, 2021.

Worcester, ss. January 8, 2019

Then personally appeared SHAUNESY DAME and made oath that he would faithfully and impartially perform the duties of Alternate Inspector of Wires according to law and the best of his abilities.

Before me,
/s/ Faith A. Glover, Assistant City Clerk

#10035
Councillor Ronald Cormier informed the Council that Mr. Tonet formerly held the position of Alternate Plumbing and Gas Inspector.

On a motion by Councillor Ronald Cormier and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to confirm the following Appointment received from the Mayor:

EDWARD TONET to the position of Alternate Plumbing and Gas Inspector for term expiring December 14, 2021.

Worcester, ss. January 9, 2019

Then personally appeared EDWARD TONET and made oath that he would faithfully and impartially perform the duties of Alternate Plumbing and Gas Inspector according to law and the best of his abilities.

Before me,
/s/ Faith A. Glover, Assistant City Clerk
PETITIONS, APPLICATIONS, COMMUNICATIONS, ETC.  

#10041

President Graves called for nominations for the position of City Clerk.

Councillor Edward Gravel nominated Alan L. Agnelli for the position of City Clerk for a term expiring January 3, 2022. Councillor Craig Cormier seconded the nomination.

There being no further nominations, President Graves entertained a motion to close nominations.

On a motion by Councillor James Johnson and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to close nominations.

On call of the roll:

Councillor James S. Boone voting for ALAN L. AGNELLI  
Councillor Nathan R. Boudreau voting for ALAN L. AGNELLI  
Councillor Craig R. Cormier voting for ALAN L. AGNELLI  
Councillor Ronald F. Cormier voting for ALAN L. AGNELLI  
Councillor Edward A. Gravel voting for ALAN L. AGNELLI  
Councillor Karen G. Hardern voting for ALAN L. AGNELLI  
Councillor Christine A. Johnson voting for ALAN L. AGNELLI  
Councillor James D. Johnson voting for ALAN L. AGNELLI  
Councillor Elizabeth J. Kazinskas voting for ALAN L. AGNELLI  
Councillor James M. Walsh voting for ALAN L. AGNELLI  
President Scott Joseph Graves voting for ALAN L. AGNELLI

Having received eleven (11) votes, Alan L. Agnelli was declared elected City Clerk for the term expiring January 3, 2022.

Worcester, ss. January 10, 2019

Then personally appeared ALAN L. AGNELLI and made oath that he would faithfully and impartially perform the duties of City Clerk according to law and the best of his abilities.

Before me,  
/s/ Joanne L. Goguen, Justice of the Peace
Councillor Ronald Cormier informed the Council that Ms. Bosse holds a part-time position and that the exemption would permit her to also serve as a substitute teacher. He cited a recent newspaper article that highlighted the substitute teacher shortage in area schools.

On a motion by Councillor Ronald Cormier and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to adopt the following Measure:

APPROVAL OF EXEMPTION PURSUANT TO G.L. C.268A, §20(b)
FINANCIAL INTEREST OF CAITLIN BOSSE
CONTRACT FOR SUBSTITUTE TEACHER POSITION

VOTED: To approve an Exemption pursuant to G.L. C. 268A, §20(b) in the Matter of a Financial Interest by Caitlin Bosse for a Contract for Substitute Teacher position.

Presented to Mayor for Approval – January 8, 2019
Approved – January 8, 2019
MARK P. HAWKE, Mayor

REPORTS OF STANDING COMMITTEES

PUBLIC SERVICE COMMITTEE

#10007
There being no objections, the Public Service Committee was granted more time to report on a An Ordinance to Amend the Code of the City of Gardner, Chapter 156 Thereof, Entitled “Municipal Grounds Commission, to Add Provisions Relating to a Community Bandstand Committee.

PUBLIC SERVICE COMMITTEE AND FINANCE COMMITTEE

#10008
There being no objections, the Public Service Committee and the Finance Committee were granted more time to report on a Measure Authorizing Acceptance of Donations and Gifts for Use by the Community Bandstand Committee for Musical Concerts and Other Entertainment Events.
UNFINISHED BUSINESS

#10016
On a motion by Councillor James Johnson and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to pass the following Ordinance:

AN ORDINANCE TO AMEND THE CODE OF THE CITY OF GARDNER, CHAPTER 600 THEREOF, ENTITLED “VEHICLES AND TRAFFIC,” OBEDIENCES TO ISOLATED STOP SIGNS.

Be it ordained by the City Council of the City of Gardner as follows:

Section 1. The Code of the City of Gardner is hereby amended by adding to Article VIII. Operation of Vehicles, § 600-55. Obedience to Isolated Stop Signs, the following:

<table>
<thead>
<tr>
<th>Stop Street</th>
<th>Direction of Travel</th>
<th>For Traffic Entering</th>
</tr>
</thead>
<tbody>
<tr>
<td>Hospital Hill Road</td>
<td>Southbound</td>
<td>Temple Street</td>
</tr>
</tbody>
</table>

Section 2. This Ordinance shall take effect upon passage and publication as required by law.

In City Council – December 3, 2018
Ordered Printed – December 17, 2018
First Printing – December 24, 2018
Ordinance Passed – January 7, 2019
Presented to Mayor for Approval – January 8, 2019
Approved – January 8, 2019
MARK P. HAWKE, Mayor
Final Printing – January 12, 2019

NEW BUSINESS

On a motion by Councillor Nathan Boudreau and seconded by Councillor Edward Gravel, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to consider New Business.

#10043
On a motion by Councillor Nathan Boudreau and seconded by Councillor Christine Johnson, on call of the roll, it was voted eleven (11) yeas, President Scott Graves and Councillors James Boone, Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen
Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh, to send a letter to Anthony E. Haimila in recognition of his attainment of the prestigious rank of Eagle Scout, Troop 4, Nashua Valley Council of the Boy Scouts of America and to commend him for his tireless efforts directing the successful refurbishment of the basement floors at Holy Spirit Church for his Eagle Scout project.

**ANNOUNCEMENTS and COMMENTARY**

Councillors extended congratulations to Council President Scott Joseph Graves on his re-election to the Council Presidency. President Graves expressed his appreciation to his colleagues for placing their faith in him.

Councillors extended congratulations and best wishes to the three newly-appointed Police Officers, citing their prior military service and transition to municipal service.

Councillors extended congratulations and best wishes to Mayoral Aide Michael Nicholson on his recent appointment as Rutland Town Administrator.

Councillors extended congratulations to City Treasurer and Collector of Taxes Charline Daigle and to City Clerk Alan Agnelli on their re-election. Councillor Ronald Cormier recognized their many years of service to the City and that they are owed a debt of gratitude.

Councillor James Johnson acknowledged “a good presentation for new school plans” and that the plan “looks far into the future.”

**CLOSING PRAYER**

President Graves led the Council in the Closing Prayer.

**ADJOURNMENT**

On a motion by Councillor Nathan Boudreau and seconded by Councillor Christine Johnson, on call of the roll, it was voted ten (10) yeas, President Scott Graves and Councillors Nathan Boudreau, Craig Cormier, Ronald Cormier, Edward Gravel, Karen Hardern, Christine Johnson, James Johnson, Elizabeth Kazinskas, and James Walsh; one (1) nay, Councillor James Boone, to adjourn at 9:10 p.m.

Accepted by the City Council: **January 22, 2019**
Joint Meeting of City Council & School Committee

January 7, 2019

School Building Project
City of Gardner
AGENDA

• Greeting & Introduction
  • Mark P. Hawke, Mayor

• The Role of the MSBA & Local Timeline
  • Colliers – Owner’s Project Manager

• The Need & Process
  • Jones Whitsett Architects & Mark Pellegrino, Superintendent

• Project Plans
  • Jones Whitsett Architects

• Project Costs & Construction Timeline
  • Colliers – Owner’s Project Manager & Mark Pellegrino, Superintendent

• Q & A
SCHOOL BUILDING COMMITTEE

- Mark Hawke, Mayor, Chair
- Mark Pellegrino, Superintendent
- Wayne Anderson, Dir. of Facilities
- Ashley Chicoine, Teacher
- Ronald Cormier, City Council
- Jennifer Dymek, Purchasing
- David Fredette, Principal
- Catherine Goguen, Academic Officer
- Robert Hankinson, Citizen
- Heidi Jandris, Citizen
- Earl Martin, Principal
- Jennifer Pelavin, School Comm.
- Robert Swartz, School Comm.
- Christina Thomas, Teacher
- Joyce West, Pupil Services
- April Yu, Business Manager
MSBA is the state authority that administers and funds a program for grants for Massachusetts school projects

MSBA mandates a multi-step rigorous study and approval process

MSBA will reimburse all *Eligible* Costs.

- Examples of *Ineligible* Costs include:
  - Site Costs over 8% of construction costs
  - Building Costs over $333/sf
  - Removal of asbestos floor tiles
  - Costs associated with modular classrooms
  - Site acquisition costs
  - FFE/Technology Costs over $2,400/Student
Gardner submits Statement of Interest to MSBA

MSBA and District agree to enrollment: 365 K-1 students OR 925 K-4 students

MSBA accepts Gardner into Feasibility Study process

Gardner Public Vote on Project and Costs

Anticipated MSBA Board Approval of Schematic Design & Project Budget

Colliers hired as Owners’ Project Manager

MSBA hires JWA as Architect

Preliminary Design Program to MSBA

Anticipated School Opening

Preferred Schematic Report to MSBA

Schematic Design Report with Costs to MSBA
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Gardner Public Vote on Project and Costs

2016

J F M A M

2017

J A S O N D

2018

J F M A M J J A S O N D

2019

J F M A M J J A S O N D

2022

J J A S O

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Schematic Design Report with Costs to MSBA

Anticipated School Opening
THE NEED – WATERFORD AND ELM STREET SCHOOLS

- District is split amongst four buildings in three different areas of the city
- Inefficient building envelopes lead to high utility costs
- Overcrowding
- Antiquated mechanical, electrical & plumbing systems
- Existing buildings do not meet current standards:
  - Size of classrooms
  - Adequate facilities for SWD
  - 21st century learning & teaching
WATERFORD STREET SCHOOL

- Built as a Junior High School in 1953
- Serves only Pre-K – 1st Grade
- Overcrowded and inadequate General Classroom, Administration & Students with Disabilities (SWD) spaces
- Many spaces are not handicap accessible
- Roof is at end of useful life
- Flooring is at end of useful life
- Water issues in basement and on adjacent fields
- Boiler has been updated, but many systems are original and out of date
- No major structural issues identified
ELM STREET SCHOOL

- Built as a High School in 1926
- Serves 2nd – 4th Grade
- Overcrowded and inadequate General Classroom, Administration, Kitchen & Students with Disabilities (SWD) spaces
- Classrooms are very undersized – some only 60% of current standards
- Many spaces are not handicap accessible
- Access to site is congested and sometimes dangerous. Inadequate parking and drop-off.
- Boiler has been updated, but many systems are original and out of date
- No major structural issues identified
EDUCATIONAL VISIONING - PROCESS

- June 12 – Elm teachers & staff
- June 14 – Waterford teachers & staff
- June 18 – SBC & Community Leaders
- July 17 – Leadership Team
- August 28 – All teachers and staff

- Discussed 21st C Learning Goals
- Reviewed Design Pattern Examples
- Performed Strengths, Challenges, Opportunities, and Goals (SCOG) Exercise
- Developed Priorities for Gardner
FAVORED DESIGN PATTERNS & PRIORITIES

Clusters of Learning

New School Design Patterns
Welcoming Entry

New School Design Patterns
Flexible Classrooms

New School Design Patterns
Community Access

New School Design Patterns
Clusters of Learning

PRIORITIES
GUIDING PRINCIPLES

- School as Community Resource
- 21st Century Teaching & Learning
- Learning Communities
- Healthy & Sustainable School
- Outdoor / Nature Connections
**EDUCATIONAL PROGRAM OPTIONS**

**Three Possible Sites:**
- Waterford Street
- Elm Street
- Middle / High School Site

**Two Possible Grade Configurations**

- Pre-K – 1\(^{st}\) Grade
  - 365 (+80) students
  - ~ 83,000 sq ft
  - 227 sf/pupil

- Pre-K – 4\(^{th}\) Grade
  - 925 (+80) students
  - ~ 145,000 sq ft
  - 157 sf/pupil

**Six Options:**

1. Waterford Street up to code
2. Add/Reno PK-1 @ Waterford
3. New PK-1 @ Waterford
4. Add/Reno PK-4 @ Elm
5. New PK-1 @ Middle/High
6. New PK-4 @ Middle/High
<table>
<thead>
<tr>
<th>Option</th>
<th>Meets educational goals</th>
<th>Addresses entire PK-4 population</th>
<th>Easier for district to share resources</th>
<th>Does not require swing space</th>
<th>Does not result in high, unreimbursed site costs</th>
<th>Does not require MHC review</th>
<th>Addresses City’s historic schools</th>
<th>Freedom of new construction</th>
<th>Approx Project Costs</th>
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<tr>
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<td>$78-82 M</td>
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<td>$84-88 M</td>
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<tr>
<td>Addresses entire PK-4 population</td>
<td>X</td>
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<td>Does not result in high, unreimbursed site costs</td>
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<td>Does not require MHC review</td>
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<tr>
<td>Addresses City’s historic schools</td>
<td>X</td>
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<tr>
<td>Freedom of new construction</td>
<td>X</td>
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</tr>
<tr>
<td>Approx Project Costs</td>
<td>$33-37 M</td>
<td>$42-46 M</td>
<td>$44-48 M</td>
<td>$78-82 M</td>
<td>$47-51 M</td>
<td>$84-88 M</td>
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<td></td>
</tr>
</tbody>
</table>
Option 2: Waterford Add/Reno PK-1

Estimated Project Cost: $42-46 Million

<table>
<thead>
<tr>
<th>Pros</th>
<th>Cons</th>
</tr>
</thead>
<tbody>
<tr>
<td>Least costly</td>
<td>Working with Waterford Street plan</td>
</tr>
<tr>
<td>Higher MSBA reimbursement for building reuse</td>
<td>Only addresses PK-1 student needs</td>
</tr>
<tr>
<td>School is in a neighborhood location</td>
<td>Hydrologic issues at this site</td>
</tr>
<tr>
<td>Structurally sound, well-built building</td>
<td>Requires additional environmental testing</td>
</tr>
<tr>
<td>Project phasing disruptive and adds cost and time to project</td>
<td>Extensive infrastructure rehabilitation and replacement</td>
</tr>
<tr>
<td>Fails to meet District’s educational plan goals</td>
<td></td>
</tr>
</tbody>
</table>

Option 4: Elm Add/Reno PK-4

Estimated Project Cost: $78-82 Million

<table>
<thead>
<tr>
<th>Pros</th>
<th>Cons</th>
</tr>
</thead>
<tbody>
<tr>
<td>One 21st C building for all PK-4 students</td>
<td>Working with Elm Street building plan</td>
</tr>
<tr>
<td>Rehabilitates Existing Historic Building</td>
<td>Extremely tight site for vehicular requirements</td>
</tr>
<tr>
<td>Higher MSBA reimbursement for building reuse</td>
<td>Requires additional environmental testing</td>
</tr>
<tr>
<td>School is in a neighborhood location</td>
<td>Larger building to maintain (20,000 sq ft larger than Opt. 6)</td>
</tr>
<tr>
<td>Capitalizes on prior building investments</td>
<td>Parking required at Stone Field</td>
</tr>
<tr>
<td>Structurally sound, well-built building</td>
<td>Increased traffic on already busy Elm Street</td>
</tr>
<tr>
<td>Project phasing disruptive and adds cost and time to project</td>
<td></td>
</tr>
</tbody>
</table>

Option 6: Pearl Street New PK-4

Estimated Project Cost: $84-88 Million

<table>
<thead>
<tr>
<th>Pros</th>
<th>Cons</th>
</tr>
</thead>
<tbody>
<tr>
<td>Supports district long-term plan - one 21st century building for all PK-4 students</td>
<td>Most expensive option</td>
</tr>
<tr>
<td>Unites all elementary administrators &amp; specialists in one building</td>
<td>Requires site acquisition</td>
</tr>
<tr>
<td>More design flexibility by building new</td>
<td>Extensive unreimbursed site work is required</td>
</tr>
<tr>
<td>Adjacent to Middle/High campus for possible connection</td>
<td>Leaves 2 buildings for City to repurpose</td>
</tr>
<tr>
<td>Adjacency to wetlands and woods</td>
<td></td>
</tr>
<tr>
<td>Relieves vehicular congestion from existing neighborhoods</td>
<td></td>
</tr>
<tr>
<td>Provides more spaces for community use</td>
<td></td>
</tr>
</tbody>
</table>
Option 2: Waterford Add/Reno PK-1

- Estimated Project Cost: $42-46 Million
- Pros:
  - Least costly
  - Working with Waterford Street plan
  - Higher MSBA reimbursement for building reuse
  - School is in a neighborhood location
  - Structurally sound, well-built building
  - Project phasing disruptive and adds cost and time to project
  - Extensive infrastructure rehabilitation and replacement
  - Fails to meet District’s educational plan goals

- Cons:
  - Requires additional environmental testing
  - Only addresses PK-1 student needs
  - Hydrologic issues at this site

Option 4: Elm Add/Reno PK-4

- Estimated Project Cost: $78-82 Million
- Pros:
  - One 21st Century building for all PK-4 students
  - Rehabilites Existing Historic Building
  - Higher MSBA reimbursement for building reuse
  - School is in a neighborhood location
  - Capitalizes on prior building investments
  - Structurally sound, well-built building

- Cons:
  - Working with Elm Street building plan
  - Extremely tight site for vehicular requirements
  - Requires additional environmental testing
  - Parking required at Stone Field
  - Increased traffic on already busy Elm Street
  - Project phasing disruptive and adds cost and time to project

Option 6: Pearl Street New PK-4

- Estimated Project Cost: $84-88 Million
- Pros:
  - Supports district long-term plan - one 21st century building for all PK-4 students
  - Unites all elementary administrators & specialists in one building
  - More design flexibility by building new
  - Adjacent to Middle/High campus for possible connection
  - Adjacency to wetlands and woods
  - Relieves vehicular congestion from existing neighborhoods
  - Provides more spaces for community use

- Cons:
  - Most expensive option
  - Requires site acquisition
  - Extensive unreimbursed site work is required
  - Leaves 2 buildings for City to repurpose
WHY A PRE-K TO GRADE 4 FACILITY?

• Equitable access to 21st century education
• Eliminates moving students from school to school – fewer transitions
• Technology to support 21st century college and career readiness
• Resources to better support students with disabilities
• Opportunity for staff to collaborate and share ideas and resources
• Opportunities for older students to mentor younger students
• Improved instructional spaces for Art and Music
• Least expensive when considering dollars/student
• Addresses district’s long-term goal of all PK-4 students in one building
WHY ADDITIONAL LAND?

Aerial maps showing wetlands points mapped and developable area. Text overlays explain the need for additional land, particularly wetlands, to open up more developable areas.

- Potential Vernal Pool - 100' buffer if confirmed.
- Certified Vernal Pool - 100' no build.
- Wetland crossing location.
- There is a 100' buffer to all wetlands, but we can develop within the buffer as long as we file a notice of intent, which we need to do for the crossing anyways.
SECOND FLOOR PLAN
### CONSTRUCTION & PROJECT COSTS

**Option 6 – New PK-4 School**

<table>
<thead>
<tr>
<th>Description</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>New School – Estimated Trade Costs</td>
<td>$41,500,000</td>
</tr>
<tr>
<td>Sitework – Estimated Trade Costs</td>
<td>$8,100,000</td>
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<tr>
<td>Contingencies and Escalation</td>
<td>$8,300,000</td>
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<tr>
<td>General Conditions &amp; Overhead</td>
<td>$7,400,000</td>
</tr>
<tr>
<td><strong>Total Estimated Construction Cost</strong></td>
<td><strong>$65,300,000</strong></td>
</tr>
</tbody>
</table>

- **Approximate Construction Cost**: $65 – 69 million
- **Other Project Costs (Fees, Contingencies, Etc.)**: $18 - 20 million
- **Approximate Project Costs**: $83 – 89 million
- **Approximate MSBA Reimbursement**: $48 – 52 million
- **Approximate City Costs**: $36 – 40 million
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<tr>
<td>Statement of Interest</td>
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<tr>
<td>Invited into MSBA process</td>
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<td>Hire OPM &amp; Designer</td>
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<td>August 2019</td>
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<td>Gardner Vote</td>
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<td>November 2019</td>
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<td>Move In</td>
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<td>Summer 2022</td>
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<td>Closeout</td>
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<td>Fall 2022</td>
</tr>
</tbody>
</table>
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Schematic Design Report with Costs to MSBA

Anticipated School Opening

LOCAL APPROVALS TIMELINE
WHY ACT NOW?

• Gardner has not built a new school since the Middle School in 1996
• Gardner has not built a true Elementary School since the 1800’s
• Gardner base reimbursement rate is 78.6% of eligible costs
• Including all reimbursable and non-reimbursable costs, MSBA will reimburse the city for approximately 60% of the project costs
• An opportunity to provide new facilities for the entire elementary school population
• Keep Gardner students in Gardner – reducing choice out & out of district placements
• PK-4 approach is most efficient in terms of square feet / student, as well as cost / square foot.
Joint Meeting of City Council & School Committee
January 7, 2019

Thank you